HOUSTON COUNTY, GEORGIA ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2019

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# BUTLER, WILLIAMS & WYCHE, LLP CERTIFIED PUBLIC ACCOUNTANTS 915 HILL PARK MACON, GEORGIA 31201

December 30, 2019

# INDEPENDENT AUDITOR'S REPORT

To the Board of County Commissioners of Houston County Warner Robins, Georgia

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Houston County, Georgia ("the County") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Houston County Department of Public Health, a component unit of Houston County, Georgia, which statements reflect total assets of \$5,012,073 as of June 30, 2019 and total revenues of \$20,698,687 for the year ended June 30, 2019. Those statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Houston County Department of Public Health, is based on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Houston County, Georgia, as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (pages 3 through 11), the Schedule of Changes in the County's Total OPEB Liability and Related Ratios (page 57), the Schedule of Changes in the County's Net Pension Liability and Related Ratios (pages 58 through 59), and the Schedule of County Contributions (pages 60 through 61) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Houston County, Georgia's basic financial statements. The combining and individual nonmajor fund statements and schedules, the agency funds combining statement of changes in assets and liabilities, and the state reporting section with the schedule of expenditures of special purpose local option sales tax proceeds are presented for purposes of additional analysis and are not a required part of the financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund statements and schedules, the agency funds combining statement of changes in assets and liabilities, schedule of expenditures of special purpose local option sales tax proceeds, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, , the agency funds combining statement of changes in assets and liabilities, schedule of expenditures of special purpose local option sales tax proceeds, and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

Butler, Williams & Styche, LLO

In accordance with *Government Auditing Standards*, we have also issued a report dated December 30, 2019 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Macon, Georgia

Our discussion and analysis of Houston County's financial performance provides an overview of the County's financial activities for the fiscal year ending June 30, 2019. Please read it in conjunction with the County's financial statements.

# **Using This Annual Report**

This report consists of a series of financial statements. Houston County's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. Government-wide statements provide information about the County as a whole and present an overall view of County finances. Fund financial statements provide information that is more detailed than what is reported in the government-wide financial statements. The remaining notes to the financial statements provide additional information concerning the County's finances that are not disclosed in the government-wide or the fund financial statements.

# **Government-wide Financial Statements**

The County's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the County's overall financial status. Financial reporting at this level uses a perspective similar to that found in the private sector with its accrual accounting and elimination or reclassification of activities between funds.

The first of these government-wide statements is the *Statement of Net Position*. This is the government-wide statement which presents information on all the County's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position are one indicator of whether its financial health is improving or deteriorating. Net position is reported in three categories: (1) invested in capital assets, (2) restricted, and (3) unrestricted.

The second government-wide statement is the *Statement of Activities*, which reports how the County's net position changed during the current fiscal year. All current year revenues and expenditures are included regardless of when cash is received or paid. An important purpose of the Statement of Activities is to show the financial reliance of the County's distinct activities or functions on revenues provided by the County's taxpayers.

To assist in understanding the County's operations, both government-wide statements divide County expenses into three kinds of activities: *governmental activities, business-type activities and component units*. Governmental activities include basic County services including public works, public safety, judicial, health and welfare and general administration. Property taxes, fees and court fines finance most of these activities. Business-type activities include the County's water system and solid waste operations which are financed in whole, or in part, by user charges including water fees, landfill tipping fees, and garbage collection fees. Component units include the Houston County Development Authority, the Houston County Department of Public Health and the Houston County Library System. Although legally separate, these component units are important because the County is financially accountable for them.

Separately issued financial statements for the Houston County Development Authority can be obtained at the Authority's administrative office in Warner Robins, Georgia. Separately issued financial statements for the Houston County Department of Public Health may be obtained at the Department's administrative office in Warner Robins, Georgia. Separately issued financial statements for the Houston County Public Library may be obtained at the Library's administrative office in Perry, Georgia.

The government-wide financial statements can be found on pages 12-15 of this report.

# **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds - not the County as a whole. Some funds are required to be established by State law. Other funds are established by the Board of Commissioners to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants and other money. All of Houston County's funds are divided into three categories - governmental funds, proprietary funds, and fiduciary funds.

Governmental funds - Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources. The governmental funds statements provide a detailed short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund and SPLOST fund. Data from the other nonmajor governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 16-22 of this report.

**Proprietary funds** - Houston County maintains two different types of proprietary funds - enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its water system and its solid waste operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. Houston County uses internal service funds to account for its workers' compensation, health and property and liability insurance programs. Because all three of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

The proprietary funds financial statements provide information on all assets and liabilities of the funds, changes in the economic resources (revenues and expenses), and total economic resources. For the proprietary funds, a statement of net position; a statement of revenues, expenses, and changes in net position; and a statement of cash flows are presented. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. Specifically, the County's proprietary fund financial statements provide separate information for the water system and the solid waste operations, both of which are considered to be major funds. Conversely, all three internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements.

The basic proprietary fund financial statements can be found on pages 23-25 of this report.

*Fiduciary funds* - Houston County is the trustee, or fiduciary, for numerous resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because these resources are not available to support Houston County's own programs. It is the County's responsibility to ensure that the resources reported in these funds are used for their intended purposes. The accounting used for fiduciary funds is similar to that used for proprietary funds. A statement of fiduciary assets and liabilities is presented for the County's agency funds.

The fiduciary fund financial statements can be found on page 26 of this report.

**Notes to the Financial Statements -** In addition to the government-wide and fund financial statements, this report also provides supplementary information in the notes to the financial statements. The notes provide additional information essential to a full understanding of the basic financial statements. Other required supplementary information, including information about the accounting practices of the County, investments of the County, long-term debt, and the pension plan are some of the items included in the Notes.

The notes to the financial statements can be found on pages 27-56 of this report.

# **Financial Highlights:**

# HOUSTON COUNTY'S NET POSITION FISCAL YEARS 2018 AND 2019

	Governmental Activities				Business Activit	• •	e	Total				
	2018	2019		2018 2019			2018	2019				
Assets:	 				_					_		
Current assets	\$ 104,521,575	\$	120,597,851	\$	38,899,815	\$	39,084,086	\$ 143,421,390	\$	159,681,937		
Capital assets	 185,059,781		182,833,611		48,199,715		50,543,489	 233,259,496		233,377,100		
Total assets	\$ 289,581,356	\$	303,431,462	\$	87,099,530	\$	89,627,575	\$ 376,680,886	\$	393,059,037		
Deferred Outflows of Resources:												
Deferred outflows on pensions	\$ 7,960,714	\$	17,496,858	\$	811,572	\$	1,690,818	\$ 8,772,286	\$	19,187,676		
Deferred outflows on OPEB	 272,100		502,409		27,112		48,347	299,212		550,756		
Total outflows	\$ 8,232,814	\$	17,999,267	\$	838,684	\$	1,739,165	\$ 9,071,498	\$	19,738,432		
Liabilities:												
Current liabilities	\$ 6,284,791	\$	6,345,254	\$	1,231,719	\$	1,431,878	\$ 7,516,510	\$	7,777,132		
Long-term liabilities	 30,472,816		43,913,196		12,528,998		14,353,448	43,001,814		58,266,644		
Total liabilities	\$ 36,757,607	\$	50,258,450	\$	13,760,717	\$	15,785,326	\$ 50,518,324	\$	66,043,776		
Deferred Inflows of Resources:												
Deferred inflows on pensions	\$ 4,855,937	\$	3,633,684	\$	483,848	\$	371,155	\$ 5,339,785	\$	4,004,839		
Deferred inflows on OPEB	 377,223		526,609		37,587		51,361	 414,810		577,970		
Total deferred inflows	5,233,160		4,160,293		521,435		422,516	5,754,595		4,582,809		
Net position:												
Investment in capital assets	\$ 185,059,781	\$	182,833,611	\$	48,199,715	\$	50,543,489	\$ 233,259,496	\$	233,377,100		
Restricted	51,553,631		63,396,753		21,397,404		21,564,401	72,951,035		84,961,154		
Unrestricted	 19,209,991		20,781,622		4,058,943	_	3,051,008	 23,268,934		23,832,630		
Total net position	\$ 255,823,403	\$	267,011,986	\$	73,656,062	\$	75,158,898	\$ 329,479,465	\$	342,170,884		

- Houston County's total assets exceeded total liabilities by \$342.2 million (net position). Total net position for governmental activities was \$267 million; total net position for business-type activities was \$75.2 million.
- Total net position is comprised of the following:
  - 1. Capital assets of \$233.4 million include property and equipment, net of accumulated depreciation related to the purchase or construction of capital assets.
  - 2. Net assets of \$85 million are restricted by constraints imposed from outside the County such as debt covenants, grantors, laws or regulations.
  - 3. Unrestricted net assets of \$23.8 million represent the portion available to maintain the County's continuing obligations to citizens and creditors.
- As a whole, the County's financial position improved moderately showing a 3.9% increase. Total net position increased by \$12.7 million. Governmental activities experienced a \$11.2 million increase while business-type activities increased by \$1.5 million. Governmental net position increased 4.4% in fiscal year 2019. Net position in the business-type activities increased 2%.

# HOUSTON COUNTY'S CHANGES IN NET POSITION FISCAL YEARS 2018 AND 2019

		nmental		ess-Type		
		vities		tivities		tal
	2018	2019	2018	2019	2018	2019
Revenues:						
Program revenues:						
Charges for services	\$ 16,960,111	\$ 18,962,639	\$ 14,402,487	\$ 15,211,050	\$ 31,362,598	
Operating grants	2,537,054	2,192,496	-	-	2,537,054	2,192,496
Capital grants	1,601,922	2,195,782	-	-	1,601,922	2,195,782
General revenues:						
Taxes	66,445,114	70,724,991	1,543,444	608,256	67,988,558	71,333,247
Other	618,088	980,430	416,402	1,022,966	1,034,490	2,003,396
Total revenues	88,162,289	95,056,338	16,362,333	16,842,272	104,524,622	111,898,610
Expenses:						
General government	12,048,965	14,043,314	-	-	12,048,965	14,043,314
Judicial	11,483,329	12,147,516	-	-	11,483,329	12,147,516
Public safety	32,284,241	36,348,804	-	-	32,284,241	36,348,804
Highways & streets	19,914,593	19,082,827	-	-	19,914,593	19,082,827
Health & welfare	523,885	560,711	-	-	523,885	560,711
Housing & development	1,016,812	1,282,247	-	-	1,016,812	1,282,247
Culture/recreation	1,038,045	984,370	-	-	1,038,045	984,370
Water	-	-	6,258,793	6,776,443	6,258,793	6,776,443
Landfill			7,424,469	7,980,959	7,424,469	7,980,959
Total expenses	78,309,870	84,449,789	13,683,262	14,757,402	91,993,132	99,207,191
Increase (decrease) in net						
position before transfers	9,852,419	10,606,549	2,679,071	2,084,870	12,531,490	12,691,419
Transfers	15,899	38,802	(15,899)	(38,802)	-	-
Indirect cost allocation	548,378	543,232	(548,378)	(543,232)		
Increase (decrease) in net						
position	10,416,696	11,188,583	2,114,794	1,502,836	12,531,490	12,691,419
Net Position - beginning	249,110,865	255,823,403	72,517,249	73,656,062	321,628,114	329,479,465
Prior period adjustment						
	(3,704,158)		(975,981)		(4,680,139)	

For fiscal year 2019, Houston County's governmental funds reported combined fund balances totaling \$111.8 million; an increase of \$17.5 million when compared to fiscal year 2018. Of the \$111.8 million, \$63.4 million or 56.7% is restricted due to external limitations on its use. These uses include construction of SPLOST capital projects of \$60.7 million, E911 operations of \$1.5 million, confiscated drug funds for law enforcement purposes of \$250,110, law library surcharge funds for the operation of the County's public law library at \$883,772, and Juvenile Court supervision fees of \$54,619. Less than one percent of fund balance, \$308,990, is considered non-spendable because it has been used for inventory. A total of \$6.8 million or 6.1% of fund balance is committed, meaning there are limitations resulting from its intended use. Of these funds, \$890,191 is committed for local maintenance and improvements, \$4,214,892 for fire services, \$401,050 for jail inmate services, and \$1,338,754 is committed to judicial projects. A total of \$170,209 is assigned to the County's emergency warning system known as Code Red. The remaining \$41.1 million or 36.7% of fund balance is unassigned.

Governmental activities in fiscal year 2019 experienced an increase of \$11.2 million in net position, while business-type activities increased by \$1.5 million. In total, net position increased by \$12.7 million during the year to \$342.2 million. Revenues for governmental activities increased from \$88.2 to \$95.1 million. Overall revenues in each of the General, E911 and Fire funds increased over 2018 levels; total revenues in the SPLOST fund also increased by \$2.54 million or 10.3%. Although the 2012 SPLOST finished its 72-month run a collective \$21.9 million or 14.15% under projections, collections for the first nine months of the 2018 SPLOST have been stronger than projected most likely contributed to the strengthening of the economy in general. Non-major governmental expenditures increased \$1,163,648 or 18.2% compared to last year's spending. General fund expenditures increased \$1 million or 1.9% from \$54.1 million to \$55.1 million, while SPLOST Capital Projects Fund expenditures increased 7.7% from \$14.7 million to \$15.8 million. Revenues for business-type activities increased 2.9% from \$16.4 million to \$16.8 million. While Water sales experienced a considerable 8.5% increase during the year from \$7.4 million to \$8 million; Landfill fees increased 2.6% to \$7.2 million as compared to last year's levels of \$7 million. Nonetheless, Landfill fees remain down due to the multi-year building industry slump resulting in less C&D tonnage and an operating loss of nearly \$1 million. Combined business activities therefore experienced a negative overall operating income, or loss, of \$89,584. Expenditures for governmental activities increased to \$84.4 from \$78.3 million. Business-type expenses increased from \$13.7 million to \$14.8 million.

# **Fund Financial Information**

# **Major Governmental Funds**

**General Fund** – The central operating fund for Houston County, the General Fund, is used to account for all governmental financial resources not restricted by state or federal laws, local ordinances or other externally imposed requirements. At the end of fiscal year 2019, total assets rose from \$42.3 million to \$46.1 million; while total liabilities decreased from \$3.3 million to \$3 million.

The General Fund's unassigned fund balance at year-end increased from \$37.1 million to \$41.1 million. As a measure of the General Fund's liquidity, it may be useful to compare the unassigned fund balance and total fund balance to total general fund expenditures. Unassigned fund balance represents 74.5% of total general fund expenditures, while total fund balance, \$42.5 million, represents 77.1% of the same amount. The General Fund reported a \$4.1 million increase in fund balance.

Total revenues and other sources for fiscal year 2019 of \$59.6 million exceeded total expenditures and other uses of \$55.5 million. As a whole, County revenue collections were higher than originally estimated due to state mandated increases in various service charges, court fines and fees. While property tax revenue surpassed last year's levels with an increase of 2.8%; revenues from licenses and permits decreased by 14%; intergovernmental revenues decreased by 10.4%, fines and forfeitures increased by 2.6%, investment income increased by 76.8%; and miscellaneous revenues decreased by 46.2%. Revenues derived from charges for services increased by 3.2%. Overall, actual revenues increased by 2.4% in FY19 as compared to FY18.

Expenditures for most functional areas were \$2,107,731 less than budget due to vacancies in positions, staff turnover and savings managed by departments within their operating budgets. However, there were several areas where costs were somewhat higher than originally projected. First, in general government the Public Buildings budget was increased \$24,239 to cover overages on County buildings utilities and higher than expected building maintenance costs; and in Other general government actual costs incurred resulted in an \$143,800 budget increase. Second, judicial costs in the Judge of Superior Court budget were increased \$16,795 to cover the cost of an upgrade to the court reporters equipment; the Superior Court Clerk's budget was increased \$19,600 to cover the cost of a high-density mobile storage system addition; the State Court Judge's budget was increased \$38,900 to cover the costs of the new State Court software system licenses and annual maintenance; and the District Attorney's budget was increased \$237,533 because of costs incurred due to increased caseloads. Third, under public safety activities, the School Resource Officer (SRO) unit was increased by \$617,200 due to additional personnel and small equipment costs; the School Resource Officer (SRO) unit was increased by \$105,814, which will be reimbursed 100% by the Board of Education; the Emergency Management budget was increased a total of \$17,841 to cover the costs of higher than

expected operating costs; and the HEMA budget was increased \$12,450 to cover the costs of repairs to the County's Code Red early warning siren system. Fourth, in Public Works activities, the Highways & Streets - State budget was increased \$98,350 to reflect Georgia Department of Transportation (GDOT) resurfacing grants awarded during the year; and the Public Works Administration (Engineering) budget was increased \$120,200 to cover the cost of right of way acquisition and engineering costs on the St. Patrick's Drive Extension project. Fifth, in Health and Welfare activities, the Hospital Medical Care budget was increased \$25,000 to cover the County's contribution to the construction of new helipads at the Perry and Warner Robins hospitals. Sixth, in Culture and Recreation activities, the Recreation budget was increased \$6,700 to cover the cost of the development of the Big Indian Creek multi-use trail and to cover costs for aquatic vegetation management on Houston Lake. Finally, in housing and development activities, the Planning & Zoning budget was increased \$1,100 to cover higher than expected personnel (board members) costs. Most other departmental expenditures were consistent with fiscal year 2018.

E911 Fund - The E911 Fund accounts for the cost of operating and maintaining Houston County's Centralized Emergency Communications System. Financing is provided by a \$1.50 charge to each telephone subscriber (wireless and land) whose exchange access lines are in the areas served by the Houston County 911 service; by contributions from the cities of Centerville, Perry and Warner Robins; by a charge on every prepaid wireless retail transaction occurring within the County's jurisdiction; and by transfers from Houston County's General Fund and Fire Protection Fund. The prepaid wireless charge was increased by the State legislature (HB 751) from \$0.75 to \$1.50 effective January 1, 2019. At the end of fiscal year 2019, total assets increased from \$1,253,353 to \$1,585,294, while total liabilities increased from \$78,103 to \$87,319. Restricted fund balance increased by \$322,725 during the year from \$1,175,250 to \$1,497,975. The ending fund balance represents 37% of the expenditures for the year.

Total E911 revenues and other sources for fiscal year 2019 of \$4.4 million exceeded total expenditures and other uses by \$322,725. Most of the revenue came from 911 fees totaling just over \$3 million. Lease payments increased from \$28,046 to \$29,779, and intergovernmental contributions remained constant at \$662,088. Total E911 expenditures for fiscal year 2019 increased by 4.7% from \$3.87 million to \$4.1 million, 96.3% of the final amended budget.

Fire Protection Fund - The Fire Protection Fund accounts for the cost of operating and maintaining Houston County's fire protection services. This department consists of a combination of volunteer and full-time firefighters. Financing is provided by levying a special fire tax on property in unincorporated Houston County. At the end of fiscal year 2019, total assets increased 13.9% to \$4,251,454. Total liabilities decreased to \$36,562 from \$42,053. The increase in assets is primarily due to investments other than cash. Committed fund balance increased \$524,646 to \$4.2 million. The fund balance is earmarked only for fire protection uses and currently represents 124% of the expenditures and transfers for the year.

At \$3.9 million, total fire revenues increased by 48.1% when compared to fiscal year 2018. The fire tax levy for 2019 remained at 1.177 mills. At \$3.39 million, expenditures increased as compared to \$2.47 million last year and represent 95.4% of the final amended budget.

SPLOST Capital Projects – Houston County has four Special Purpose Local Option Sales Tax (SPLOST) programs currently underway. In June of 2001, voters passed an \$85 million SPLOST for the construction of roads, an 800 MHz communication system, a city hall, water and sewer improvements and recreation enhancements. Sales tax collections on the 2001 SPLOST ended in August 2006. The County completed all projects under the 2001 SPLOST during FY19. In March of 2006, voters approved a six year \$130 million SPLOST for the construction of roads, several public safety buildings, library improvements, water and sewer improvements and the write-off of outstanding debt. Collections for the 2006 SPLOST began in October 2006 and ended September 2012. In March of 2012, voters passed a \$155 million SPLOST for the construction of road, bridge and sidewalk projects, water and sewer system improvements, public safety and recreation facilities and equipment, an E911 system and facilities upgrade, property acquisition for Robins Air Force Base encroachment and industrial sites, and debt payoff. Sales tax collections on this 2012 SPLOST began October 2012 and ended September 2018. Throughout the six-year 2012 SPLOST collections have consistently fallen short of projections. Projections for the 72-month SPLOST period were \$155 million, while actual collections were \$133 million, or 14.15% short. In March of 2017, voters passed a \$145 million SPLOST for the construction of roads and related projects, an 800 MHz communication system upgrade, water and sewer improvements, recreation enhancements, vehicles and equipment purchases, facilities construction, property

acquisition and municipal debt service. Sales tax collections for this 2018 SPLOST began October 1, 2018 during the 2019 fiscal year and, in sharp contrast to the 2012 SPLOST, have consistently met and exceeded projections during the first nine months. This is primarily due to the strengthening of the economy during the year which has bolstered consumer confidence and therefore spending. Monthly projections were set at just over \$2 million and the average monthly collection through June 30, 2019 has been just over \$2.2 million.

At the end of fiscal year 2019, total assets in the SPLOST fund were \$62.9 million, and total liabilities were \$2.2 million. The restricted fund balance increased \$11.4 million from \$49.3 million to \$60.7 million. The County completed all the projects funded by the 2001 SPLOST taxes during the FY19 fiscal year. Approximately 90% of the 2006 SPLOST projects have been completed with only transportation projects remaining. Several road construction projects under the 2006 SPLOST were completed during the FY19 year including Newberry Road and Fire Tower Road. Major projects from the 2012 SPLOST in FY19 included the Lake Joy Road widening project (Phase 4) construction; and the Lake Joy Road widening project (Phase 5) continued right-of-way acquisition. Work continues on the Church Street widening project, the Elberta Road widening project (N. Houston Road to Northside Drive), and Moss Oaks Road. Other notable acquisitions from the 2012 SPLOST included camera system upgrades and replacement kitchen equipment at the Detention Center; eleven public safety vehicles and various equipment in the Sheriff's Department; roof replacement on the Public Works facility; two trucks for the Roads Department; \$150,000 for books, media and equipment for the library system; and computer, printer, scanner and copier purchases for various departments. Notable projects from the 2018 SPLOST during FY19 include engineering/design work on the Houston Lake Road widening project (Gray Road to Kings Chapel Road); right-of-way acquisition and engineering/design work on the Thompson Mill Road project; construction work on a new Sheriff's Training Facility and Firing Range; server room upgrades, software design and implementation for the Court Case and Jail Management Systems; construction of a secure parking lot at the E-911 facility; preliminary design and environmental testing at the new Lake Joy Road Fire Station and EMA Headquarters site; security fencing at the Detention Center; seven public safety vehicles and various equipment in the Sheriff's Department; and one vehicle each for the Solicitor, Public Defender and Coroner's departments.

At \$26 million, total sales tax revenues in fiscal year 2019 increased by \$2.1 million over last year's collections of \$23.9 million. Overall total SPLOST revenues increased by \$2.54 million as compared to 2018 levels. Investment income increased from \$580,626 to \$1,224,615. Total SPLOST expenditures for fiscal year 2019 increased \$1.13 million from \$14.7 million to \$15.8 million. Of the \$15,823,954 expended, \$2,597,374 was allocated to highway and street projects; \$9,087,588 was expended in intergovernmental grants or allocated to the cities of Centerville, Perry and Warner Robins; \$150,000 was expended on library improvements; \$10,788 was expended for water and storm water systems improvements; \$747,232 was expended for public safety equipment and facilities improvements; and \$197,746 was expended for property acquisition to relieve Robins AFB encroachment. The remainder, \$3,033,226 was expended on small equipment, vehicles and capital equipment for various County departments.

# **Major Proprietary Funds**

*Water Enterprise Fund* - This fund is used to account for water service provided to customers primarily in unincorporated Houston County. Rates are established to pay the costs of current operations and to provide for capital maintenance replacement. Total assets at the end of fiscal year 2019 increased to \$40.8 million from \$39.5 million while total liabilities increased to \$3.46 million from \$2.54 million. Net position increased by 3% to \$38.2 million. Total operating revenues increased by 8.5% from \$7.4 million to \$8 million. In fiscal year 2019, water sales increased by 9.7% as compared to the 2018 sales levels. While revenues from service charges fell 7.5% from \$534,577 to \$494,256, revenue from charges for services increased 12.3% from \$78,702 to \$88,398. Total expenditures increased 7.8% from \$6.6 million in 2018 to \$7.1 million in 2019. Overall, net operating income increased by 13.9% from \$781,705 to \$890,639.

Landfill Enterprise Fund - This fund is used to account for the sanitary landfill in compliance with state and federal requirements. Fees are established to pay the costs of current operations, capital maintenance replacement and closure/post-closure costs. Total assets were \$49.9 million and total liabilities were \$13.4 million, as compared to \$47.9 million and \$11.5 million, respectively in fiscal year 2018. Net position increased during the fiscal year from \$36.5 million to just under \$37 million. While operating revenues (disposal fees) increased by 2.6% to \$7.2 million

as compared to last year's levels of \$7 million; operating expenses in fiscal year 2019 increased at a greater rate by 7.2% from \$7.6 million to \$8.2 million. This has resulted in an increase in the landfill's negative operating income from \$610,858 in fiscal year 2018 to \$980,223 for fiscal year 2019.

# **Capital Assets and Debt Administration**

Capital Assets – In fiscal year 2019, investments in capital assets for both governmental and business-type activities by the County increased slightly from \$233.3 million to \$233.4 million (net of accumulated depreciation). This amount represents a net increase of only \$117,604 over last year. Governmental activities capital investment amounts decreased 1.2% to \$182.8 million while business-type activities capital assets increased 4.9% to \$50.5 million.

Houston County's \$233.4 million investment in capital assets includes land, buildings, machinery, equipment, vehicles, infrastructure and utility systems. Capital assets added in FY19 to governmental activities primarily included \$2.6 million in road improvement projects funded under the 2001, 2006, 2012 and 2018 SPLOST programs; \$1.21 million in construction of a new Sheriff's Department Firing Range and Training Facility and the new E-911 secure parking lot; \$1.175 million for the new Court Case and Jail Management Systems (CMS/JMS); and \$3.24 million in vehicles, machinery, and equipment. Capital assets added to the business-type activities include \$610,000 in construction associated with the water system including waterline relocations on Lake Joy Road and on Thompson Mill Road; a new well site near SR247 and Bear Branch Road; water system improvement projects on Old Hawkinsville Road and on Peach Blossom Road; \$1.95 million in construction associated with the Landfill including the Phase 4 & 5 Gas Collection and Control System (GCCS) expansion and the Phase 6 cell construction and leachate storage project; and \$1.5 million in vehicles and equipment upgrades for both the landfill and water system.

At the end of fiscal year 2019, the depreciable capital assets for governmental activities were 36.5% depreciated, compared to 34.7% in fiscal year 2018. This comparison indicates that the County is replacing its assets at a comparable rate as they are depreciating, which is a positive indicator. With the County's business-type activities, 53.5% of the asset values were depreciated for fiscal year 2019 and as compared to 52.6% in fiscal year 2018.

# HOUSTON COUNTY'S CAPITAL ASSETS AT YEAR-END FISCAL YEARS 2018 AND 2019

		Govern				Busin		• •	m . •				
		Activ	itie	S	Activities					1	<b>Cotal</b>		
	2018		2019		2018		2019		2018			2019	
Non-depreciable assets:													
Land	\$	8,701,171	\$	6,247,159	\$	5,795,527	\$	5,795,527	\$	14,496,698	\$	12,042,686	
Construction in progress	_	9,086,006		11,698,108	_	4,378,471		6,942,058		13,464,477		18,640,166	
Total non-depreciable assets	\$	17,787,177	\$	17,945,267	\$	10,173,998	\$	12,737,585	\$	27,961,175	\$	30,682,852	
Depreciable assets:													
Buildings	\$	72,447,610	\$	73,376,385	\$	-	\$	-	\$	72,447,610	\$	73,376,385	
Improvements		844,580		1,090,064		69,932,341		69,932,341		70,776,921		71,022,405	
Machinery and equipment		39,219,895		41,688,583		10,360,505		11,286,758		49,580,400		52,975,341	
Infrastructure		143,452,221		143,452,221				-		143,452,221		143,452,221	
Total depreciable assets	\$	255,964,306	\$	259,607,253	\$	80,292,846	\$	81,219,099	\$	336,257,152	\$	340,826,352	
Less accumulated depreciation	\$	88,691,702	\$	94,718,909	\$	42,267,129	\$	43,413,195	\$	130,958,831	\$	138,132,104	
Percentage depreciated		34.7%		36.5%		52.6%		53.5%		38.9%		40.5%	
Book value	\$	185,059,781	\$	182,833,611	\$	48,199,715	\$	50,543,489	\$	233,259,496	\$	233,377,100	

Additional information about capital assets is included in the Notes to the Financial Statements on pages 27 to 56 of this report.

**Debt Management** – Houston County has no general obligation debt in either the governmental or business-type activities. In the County's governmental activities, there is compensated absences of \$1.86 million and Other Post Employment Benefits (OPEB) of \$10.32 million. Business-type activities include \$9.85 million in closure/post-closure care of the landfill and \$219,906 in compensated absences. Additional information about long-term debt is included in the Notes to the Financial Statements on pages 27 to 56 of this report.

# HOUSTON COUNTY'S OUTSTANDING DEBT FISCAL YEARS 2018 AND 2019

	Govern Activ	 	Business-Type Activities					Total			
	2018	 2019	2018		2019		2018		2019		
Net Pension Obligation Net OPEB Obligation Landfill closure and	\$ 19,840,181 9,960,214	\$ 32,941,178 10,319,597	\$	2,168,553 992,443	\$	3,376,484 1,025,578	\$	22,008,734 10,952,657	\$	36,317,662 11,345,175	
post closure care	-	-		9,262,723		9,852,429		9,262,723		9,852,429	
Compensated absences	 1,921,203	 1,864,062		233,954		219,906	_	2,155,157	_	2,083,968	
Total	\$ 31,721,598	\$ 45,124,837	\$	12,657,673	\$	14,474,397	\$	44,379,271	\$	59,599,234	

# Requests for Information

This report is designed to provide a general overview of Houston County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Director of Administration Barry Holland or Comptroller Sandi Stalnaker, 200 Carl Vinson Parkway, Warner Robins, Georgia 31088.

# **BASIC FINANCIAL STATEMENTS**

# HOUSTON COUNTY, GEORGIA STATEMENT OF NET POSITION JUNE 30, 2019

	1	Primary Government	
ASSETS	Governmental Activities	Business-type Activities	Total
Cash and cash equivalents	\$ 6,584,873	\$ 10,550,683	\$ 17,135,556
Investments	108,890,795	19,023,161	127,913,956
Accounts receivable (net)	196,449	1,694,317	1,890,766
Taxes receivable (net)	659,159	-	659,159
Internal balances	1,027,958	(1,027,958)	-
Due from other governments	2,929,627	(1,027,700)	2,929,627
Inventories and prepaid items	308,990	131,299	440,289
Restricted assets:	200,770	101,2//	, 2
Temporarily restricted:			
Cash and cash equivalents	_	23,552	23,552
Investments	_	8,689,032	8,689,032
Capital assets not subject to depreciation	17,945,267	12,737,585	30,682,852
Capital assets (net of accumulated depreciation)	164,888,344	37,805,904	202,694,248
Total assets	303,431,462	89,627,575	393,059,037
DEFERRED OUTFLOWS OF RESOURCES			
Related to pensions	17,496,858	1,690,818	19,187,676
Related to OPEB	502,409	48,347	550,756
Related to Of ED	17,999,267	1,739,165	19,738,432
I I A DIL ITIES	17,555,207	1,739,103	17,730,432
LIABILITIES	2 407 125	776 274	2 262 500
Accounts payable	2,487,135	776,374	3,263,509
Accrued wages payable	1,111,562	99,487	1,211,049
Accrued compensated absences	1,211,641	120,949	1,332,590
Due to other governments	1,534,916	138,353	1,673,269
Unearned revenue	-	-	-
Liabilities payable from restricted assets:		4.000	4.000
Accrued bond interest and call premiums	-	4,998	4,998
Customer deposits	-	291,717	291,717
Noncurrent liabilities:	10.210.505	4 007 770	44.045.455
Net other postemployment benefits	10,319,597	1,025,578	11,345,175
Net pension liability	32,941,178	3,376,483	36,317,661
Accrued compensated absences	652,421	98,957	751,378
Accrued closure and post-closure care costs		9,852,430	9,852,430
Total liabilities	50,258,450	15,785,326	66,043,776
DEFERRED INFLOWS OF RESOURCES	2 - 22 - 53 :	251 155	4.004.000
Related to pensions	3,633,684	371,155	4,004,839
Related to OPEB	526,609	51,361	577,970
	4,160,293	422,516	4,582,809
NET POSITION			
Investment in capital assets	182,833,611	50,543,489	233,377,100
Restricted for capital projects	60,710,277	-	60,710,277
Restricted for renewal and extension	-	8,429,032	8,429,032
Restricted for waste collections	-	13,135,369	13,135,369
Restricted for permanent fund	-	-	-
Restricted for other purposes	2,686,476	-	2,686,476
Unrestricted	20,781,622	3,051,008	23,832,630
Total net position	\$ 267,011,986	\$ 75,158,898	\$ 342,170,884

**Component Units** 

	Component Units	
Development	Health	Public
Authority	Department	Library
\$ 1,298,563	\$ 2,349,107	\$ 543,057
14,660,448	-	45,410
3,625	2,186,621	2,151
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
-	-	548,700
	476,345	6,496,830
15,962,636	5,012,073	7,636,148
_	5,448,553	174,676
_	-	36,270
	5,448,553	210,946
572 527	1 157 200	0.401
562,537	1,156,308	8,401
10.014	208,501	26,470
10,014	-	19,932
-	122.922	-
-	132,822	-
-	-	-
-	-	-
	5,729,974	925,774
-		
10,015	10,585,581 654,584	815,249
10,015	034,364	-
582,566	18,467,770	1,795,826
362,300	10,407,770	1,775,620
-	3,110,656	83,963
		265,250
	3,110,656	349,213
-	476,345	7,045,530
-	-	107,704
-	_	-
-	-	-
-	_	31,708
-	-	- ,,,,,,
15,380,070	(11,594,145)	(1,482,887)
\$ 15,380,070	\$ (11,117,800)	\$ 5,702,055

# HOUSTON COUNTY, GEORGIA STATEMENT OF ACTIVITIES FOR THE YEAR ENED JUNE 30, 2019

							Program Revenues							
Functions/Programs		Expenses	Indirect Expense Allocation			Charges for Services	Operating Grants and Contributions			Capital rants and ntributions				
Primary government:														
Governmental activities:														
General government	\$	14,043,314	\$	(5,406,154)	\$	7,661,714	\$	917,577	\$	-				
Judicial		12,147,516		1,306,489		5,834,774		633,710		-				
Public safety		36,348,804		2,674,989		5,138,681		427,156		-				
Highways and streets		19,082,827		598,975		17,098		60,000		2,195,782				
Health and welfare		560,711		167,580		54,800		-		-				
Housing and development		1,282,247		114,889		255,572		154,053		-				
Culture and recreation		984,370								<u> </u>				
Total governmental activities		84,449,789		(543,232)	_	18,962,639		2,192,496		2,195,782				
<b>Business-type activities:</b>														
Water		6,776,443		348,245		8,015,327		-		-				
Landfill		7,980,959		194,987	_	7,195,723				<u>-</u>				
Total business-type activities		14,757,402		543,232	_	15,211,050		_						
Total primary government	\$	99,207,191	\$		\$	34,173,689	\$	2,192,496	\$	2,195,782				
Component units:														
Development Authority	\$	839,887	\$	-	\$	-	\$	-	\$	-				
Health Department		20,162,217		-		3,190,512		17,494,900		-				
Public Library		1,648,169			_	102,953		377,463		150,000				
<b>Total component units</b>	\$	22,650,273	\$		\$	3,293,465	\$	17,872,363	\$	150,000				

# **General revenues:**

Property taxes

Sales taxes

Franchise tax

Alcoholic beverage tax

Insurance premium tax

Gain on sale of assets

Rent

Intergovernmental, not restricted for specific programs

Grants and contributions, not restricted for specific programs

Other income

Unrestricted investment earnings

# **Total general revenues**

# **Transfers**

**Total general revenues and transfers Change in net position** 

Net position - beginning

Net position - ending

# Net (Expense) Revenue and Changes in Net Position

	 mponent Units	Cor				t	Primary Government			
Public Library	 Health Department		Development Authority		Total		Business-type Activities			
-	\$ -	\$	-		(57,869)	\$	\$ -			\$
-	-		-		(6,985,521)		-		(6,985,521)	
-	-		-		(33,457,956)		-		(33,457,956)	
-	-		-		(17,408,922)		-		(17,408,922)	
-	-		-		(673,491) (987,511)		-		(673,491)	
-	-		-		(984,371)		<del>-</del>		(987,511) (984,370)	
			<u>-</u> _	_	(60,555,640)			-	(60,555,640)	
					890,639		890,639		-	
				)	(980,223)		(980,223)	_		
				)	(89,584)		(89,584)	_		
				)	(60,645,224)	\$	\$ (89,584)	) =	(60,555,640)	\$
-	-		(839,887)							
-	523,195		-							
(1,017,753)	 <u>-</u>		<u>-</u>							
(1,017,753)	\$ 523,195	\$	(839,887)	\$						
-	\$ -	\$	-	\$	40,013,305	\$	\$ -	9	40,013,305	\$
-	-		-		26,001,965		-		26,001,965	
-	-		-		618,008		-		618,008	
-	-		-		269,760		-		269,760	
-	-		-		4,430,209		608,256		3,821,953	
-	-		254,188		340,881		337,965		2,916	
-	-		46,850		63,482		-		63,482	
817,200	-		332,141		-		-		-	
38,471	-		2,251,291		-		-		-	
336	-		-		15,299		-		15,299	
1,719	 13,275		2,628	_	1,583,734		685,001	-	898,733	
857,726	13,275		2,887,098		73,336,643		1,631,222		71,705,421	
857,726	 13,275		2 887 008	_	72 226 642		(38,802)	-	38,802	
			2,887,098	_	73,336,643		1,592,420	-	71,744,223	
(160,027)	536,470		2,047,211		12,691,419		1,502,836		11,188,583	
5,862,082	 (11,654,270)		13,332,859	_	329,479,465		73,656,062	-	255,823,403	
5,702,055	\$ (11,117,800)	\$	15,380,070	\$	342,170,884	\$	\$ 75,158,898	9	267,011,986	\$

# HOUSTON COUNTY, GEORGIA GOVERNMENTAL FUNDS BALANCE SHEET JUNE 30, 2019

		General		SPLOST Capital Projects	G	Other overnmental Funds	G	Total overnmental Funds
ASSETS								
Cash and cash equivalents	\$	3,833,048	\$	-	\$	2,235,205	\$	6,068,253
Investments		39,606,001		60,697,941		4,635,151		104,939,093
Taxes receivable (net)		659,159		-		-		659,159
Accounts receivable (net)		181,002		-		15,447		196,449
Due from other funds		1,027,958		-		1,609,909		2,637,867
Due from other governments		457,846		2,215,276		256,505		2,929,627
Inventories		308,990		_		_		308,990
Total assets	\$	46,074,004	\$	62,913,217	\$	8,752,217	\$	117,739,438
<u>LIABILITIES AND FUND BALANCE</u> Liabilities:								
Accounts and contracts payable	\$	406,403	\$	668,721	\$	63,110	\$	1,138,234
Accrued wages and payroll taxes payable	Ψ	1,009,008	Ψ	000,721	Ψ	102,554	Ψ	1,111,562
Due to other funds		1,609,909		-		102,334		1,609,909
		1,009,909		1,534,219		-		1,534,916
Due to other governments  Total liabilities		3,026,017	-	2,202,940		165,664	-	
Total Habilities		3,020,017	_	2,202,940		103,004	_	5,394,621
<b>DEFERRED INFLOWS OF RESOURCES:</b>								
Unavailable revenue		561,038	_				_	561,038
Total deferred inflows of resources		561,038					_	561,038
Fund balances:								
Nonspendable:								
Inventories		308,990		-		-		308,990
Restricted for:								
SPLOST Capital Projects		-		60,710,277		-		60,710,277
E 911 fund		-		-		1,497,975		1,497,975
Drug fund		-		-		250,110		250,110
Law library fund		-		-		883,772		883,772
Juvenile Court		54,619		-		-		54,619
Committed to:								
Local maintenance and improvements		890,191		-		_		890,191
Judicial				-		1,338,754		1,338,754
Public safety		-		_		4,615,942		4,615,942
Assigned to:						, ,-		, ,-
Code red construction		170,209		_		_		170,209
Unassigned		41,062,940		_		_		41,062,940
Total fund balances	-	42,486,949		60,710,277		8,586,553		111,783,779
Total liabilities, deferred inflow of resources	-	, .50,7 17		00,.10,2,7		<u> </u>		,,,,,,,,
and fund balances	\$	46,074,004	\$	62,913,217	\$	8,752,217	\$	117,739,438

# HOUSTON COUNTY, GEORGIA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2019

Total fund balances for governmental funds. \$ 111,783,779 Total net position for governmental activities in the Statement of Net Position is different because: Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 182,833,611 Other long-term assets (i.e. property taxes receivable) are not available to pay for currentperiod expenditures and therefore are deferred in the funds, but are reported as revenue on the government-wide statement of activities. 561,038 Deferred outflows of resources represent a consumption of fund equity that will be reported as an outflow of future period; therefore, are not reported in the funds. 17,999,267 An internal service fund is used by management to charge the costs of risk management to individual funds. The assets and liabilities of the risk management have been allocated to the governmental activities on the statement of net position. 3,119,421 Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities - both current and long-term - are reported in the statement of net position. (45,124,837)Net other postemployment benefits (OPEB) 10.319.597 32,941,178 Pensions Compensated absences 1,864,062 45,124,837 Total long-term liabilities Deferred inflows of resources related to pensions and OPEBs are not reported in the Governmental Funds Balance Sheet. (4,160,293)

\$ 267,011,986

The notes to the financial statements are an integral part of this statement.

Total net position of governmental activities.

# HOUSTON COUNTY, GEORGIA GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENED JUNE 30, 2019

	General		SPLOST Capital Projects	Go	Other overnmental Funds	G	Total overnmental Funds
REVENUES							
Taxes	\$ 46,331,251	\$	26,001,965	\$	3,821,954	\$	76,155,170
Licenses and permits	398,857		-		-		398,857
Intergovernmental	2,965,183		_		670,592		3,635,775
Charges for services	5,608,928		-		3,214,986		8,823,914
Fines and forfeitures	2,866,258		-		1,694,272		4,560,530
Investment income	895,980		1,224,615		83,729		2,204,324
Miscellaneous	 71,136				30,046		101,182
Total revenues	 59,137,593		27,226,580		9,515,579		95,879,752
EXPENDITURES							
Current:							
General government	10,586,804		279,384		-		10,866,188
Judicial	10,633,092		64,682		199,696		10,897,470
Public safety	25,703,957		401,262		6,309,633		32,414,852
Highways and streets	5,903,803		19,153		-		5,922,956
Health and welfare	485,155		-		-		485,155
Culture and recreation	834,370		150,000		-		984,370
Housing and development	607,249		-		-		607,249
Economic development	384,103		197,746		-		581,849
Capital outlay:							
General government	-		96,611		-		96,611
Judicial	-		1,237,650		-		1,237,650
Public safety	-		1,594,157		1,041,983		2,636,140
Highways and streets	-		2,170,224		-		2,170,224
Intergovernmental	 <u>-</u>	_	9,613,085			_	9,613,085
Total expenditures	 55,138,533	-	15,823,954		7,551,312		78,513,799
Excess (deficiency) of revenues over							
(under) expenditures	 3,999,060		11,402,626		1,964,267		17,365,953
OTHER FINANCING SOURCES (USES):							
Transfers in	410,115		-		671,208		1,081,323
Transfers out	(383,445)		-		(659,076)		(1,042,521)
Proceeds from sale of capital assets	 77,737				2,500		80,237
Total other financing sources (uses)	 104,407				14,632		119,039
Net change in fund balance	4,103,467		11,402,626		1,978,899		17,484,992
Fund balances at beginning of year	 38,383,482		49,307,651		6,607,654		94,298,787
Fund balances at end of year	\$ 42,486,949	\$	60,710,277	\$	8,586,553	\$	111,783,779

# HOUSTON COUNTY, GEORGIA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENED JUNE 30, 2019

Net change in fund balance - total governmental funds

\$ 17,484,992

Total change in net position reported for governmental activities in the Statement of Activities is different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and is reported as depreciation expense.

Total capital outlays 7,060,831
Total depreciation (6,778,669)

The book value of capital assets disposed of are reported on the government-wide statement of activities but not reported in the governmental fund's operating statement.

(2,508,332)

Revenues reported in the statement of activities that do not provide current financial resources are not reported as revenues at the fund financial reporting level.

Property Taxes: Deferred @ 6/30/18 601,824
Property Taxes: Deferred @ 6/30/19 561,038 (40,786)

Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. This adjustment combines the net changes of the following:

Total OPEB liability and changes in related deferred inflows/outflows of resources

Net Pension liability and changes in related deferred inflows/outflows of resources

Compensated absences

(278,460)

(2,342,600)

57,141

(2,563,919)

An internal service fund is used by management to charge the costs of risk management to individual funds. The change in net position of the risk management fund is reported with governmental activities.

(1,465,534)

Change in net position of governmental activities

11,188,583

# HOUSTON COUNTY, GEORGIA GENERAL FUND

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENED JUNE 30, 2019

	Rudgeted	Amounts		Variance with Final Budget Over		
	Original	Budgeted Amounts Original Final		(Under)		
REVENUES						
Taxes	\$ 44,890,964	\$ 44,890,964	\$ 46,331,251	\$ 1,440,287		
Licenses and permits	441,750	441,750	398,857	(42,893)		
Intergovernmental	3,342,641	3,488,645	2,965,183	(523,462)		
Charges for services	5,315,252	5,342,593	5,608,928	266,335		
Fines and forfeitures	2,633,200	2,633,200	2,866,258	233,058		
Investment income	375,000	375,000	895,980	520,980		
Miscellaneous	67,300	67,300	71,136	3,836		
Total revenues	57,066,107	57,239,452	59,137,593	1,898,141		
EXPENDITURES						
Current:						
General government:						
County commissioners	737,171	737,171	684,478	(52,693)		
Board of elections	441,813	441,813	431,699	(10,114)		
Accounting	335,736	335,736	333,670	(2,066)		
Purchasing	386,210	386,210	383,360	(2,850)		
Legal services	246,090	246,090	230,446	(15,644)		
Management of information systems	932,815	932,815	923,824	(8,991)		
Human resources	413,847	413,847	409,860	(3,987)		
Tax commissioner	1,600,836	1,593,336	1,571,947	(21,389)		
Tax assessor	1,791,477	1,735,477	1,701,368	(34,109)		
Board of equalization	9,959	7,459	5,176	(2,283)		
Public buildings	2,986,086	3,010,325	3,008,542	(1,783)		
Other general government	1,728,369	1,868,569	902,434	(966,135)		
Total general government	11,610,409	11,708,848	10,586,804	(1,122,044)		
Judicial:						
Judge of superior court	1,148,536	1,165,331	1,024,985	(140,346)		
Clerk of superior court	1,097,277	1,117,177	1,117,171	(6)		
District attorney	905,409	1,146,242	1,146,156	(86)		
Domestic violence assistance	196,370	196,370	193,258	(3,112)		
Victim advocates	362,779	298,779	288,792	(9,987)		
Judge of state court	527,041	565,941	550,996	(14,945)		
Clerk of state court	427,786	424,286	421,268	(3,018)		
Solicitor of state court	778,746	778,746	777,371	(1,375)		
Magistrate court	1,169,948	1,150,448	1,147,734	(2,714)		
Probate court Juvenile court	619,974	619,974 961,037	614,963 921,605	(5,011)		
Juvenile court enhancement	1,041,037	,	155,674	(39,432)		
	161,877 2,276,871	161,877 2,276,871	2,273,119	(6,203) (3,752)		
Public defender						
Total judicial	10,713,651	10,863,079	10,633,092	(229,987)		
	(Continued)					

# HOUSTON COUNTY, GEORGIA GENERAL FUND

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENED JUNE 30, 2019

				Variance with Final Budget		
	Budgeted A			Over		
	Original	Final	Actual	(Under)		
<b>EXPENDITURES</b> (Continued):						
Current (Continued):						
Public safety:						
Sheriff	9,654,654	10,271,854	10,207,081	(64,773)		
Sheriff GOHS HEAT	252,939	252,939	250,343	(2,596)		
Sheriff school resource officers	1,056,930	1,162,744	812,409	(350,335)		
Juvenile involvement and control	1,174,119	1,122,659	1,105,955	(16,704)		
Jail	13,159,721	12,620,221	12,607,440	(12,781)		
Coroner	115,316	115,316	111,299	(4,017)		
Animal control	252,856	252,856	181,829	(71,027)		
Emergency management agency	374,905	392,746	369,246	(23,500)		
HEMA	46,200	58,650	58,355	(295)		
Total public safety	26,087,640	26,249,985	25,703,957	(546,028)		
Public works:						
Administration	681,014	801,214	774,815	(26,399)		
Highways and streets - county	4,317,892	3,944,892	3,911,991	(32,901)		
Highways and streets - state	800,000	898,350	898,304	(46)		
Storm drainage	334,200	334,200	261,087	(73,113)		
Traffic engineering	74,500	74,500	57,606	(16,894)		
	6,207,606	6,053,156	5,903,803	(149,353)		
Total public works	0,207,000	0,033,130	3,903,603	(149,333)		
Health and welfare:	240.075	240.075	224.272	(6.702)		
Health and vital statistics	340,975	340,975	334,272	(6,703)		
Mental health	65,000	65,000	65,000	(2.117)		
Mosquito control	5,000	5,000	2,883	(2,117)		
Drug abuse commission	10,000	10,000	25.000	(10,000)		
Hospital medical care	- -	25,000	25,000	-		
DFACS	50,000	50,000	50,000	-		
Welfare	8,000	8,000	8,000			
Total health and welfare	478,975	503,975	485,155	(18,820)		
Culture and recreation:						
Recreation	11,750	18,450	18,370	(80)		
Library	816,000	816,000	816,000			
Total culture and recreation	827,750	834,450	834,370	(80)		
Housing and development:		<u> </u>	<u> </u>			
County agent	107,138	107,138	97,702	(9,436)		
Georgia forestry commission	10,932	10,932	10,932	(2,120)		
Building inspection	487,101	487,101	485,481	(1,620)		
Planning and zoning	13,100	14,200	13,134	(1,066)		
6	618,271	619,371	607,249			
Total housing and development	010,271	019,371	007,249	(12,122)		
Economic development:	202.000	202.000	202.000			
Economic development	293,800	293,800	293,800	(20, 205)		
21st Century partnership	75,000	75,000	45,703	(29,297)		
Perry-Houston County airport	44,600	44,600	44,600			
Total economic development	413,400	413,400	384,103	(29,297)		

# HOUSTON COUNTY, GEORGIA GENERAL FUND

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENED JUNE 30, 2019

				Variance with Final Budget			
	Budgeted	Amounts		Over			
	Original	Final	Actual	(Under)			
<b>EXPENDITURES</b> (Continued):							
Current (Continued):							
Total expenditures	56,957,702	57,246,264	55,138,533	(2,107,731)			
Excess (deficiency) of revenues over							
(under) expenditures	108,405	(6,812)	3,999,060	4,005,872			
OTHER FINANCING SOURCES (USES):							
Transfers in	230,040	345,257	410,115	64,858			
Transfers out	(383,445)	(383,445)	(383,445)	-			
Proceeds from sale of capital assets	45,000	45,000	77,737	32,737			
Total other financing sources (uses)	(108,405)	6,812	104,407	97,595			
Net change in fund balance	<u>\$ -</u>	\$ -	4,103,467	\$ 4,103,467			
Fund balance at beginning of year			38,383,482				
Fund balance at end of year			\$ 42,486,949				

# HOUSTON COUNTY, GEORGIA PROPRIETARY FUNDS STATEMENT OF NET POSITION JUNE 30, 2019

•	JUNE 30, 2019			
				Governmental
A CODETTO	Water	Landfill	Total	Activities-Internal Service Fund
ASSETS	Water	Langilli	<u> 10tai</u>	Service Fund
Current assets:  Cash and cash equivalents	\$ 5,113,216	\$ 5,437,467	\$ 10,550,683	\$ 516,620
Investments	\$ 5,115,210	19,023,161	19,023,161	3,951,702
Accounts receivable (net)	1,364,645		1,694,317	5,751,762
Due from other funds	10,308	•	10,308	_
Inventories	131,299		131,299	-
Total current assets	6,619,468		31,409,768	4,468,322
Long-term assets:				
Restricted assets:				
Cash with fiscal agents	4,998	-	4,998	-
Renewal and extension account:				
Investments	8,429,032	-	8,429,032	-
Customer deposits:				
Cash	18,554		18,554	-
Investments	220,000		260,000	
Total restricted assets	8,672,584		8,712,584	-
Capital assets not subject to depreciation	3,592,177		12,737,585	-
Capital assets (net of accumulated depreciation)	21,919,826		37,805,904	
Total long-term assets	34,184,587	25,071,486	59,256,073	
Total assets	40,804,055	49,861,786	90,665,841	4,468,322
DEFERRED OUTFLOWS OF RESOURCES				
Related to pensions	1,092,630	598,188	1,690,818	-
Related to OPEB	31,146	17,201	48,347	-
	1,123,776	615,389	1,739,165	
LIABILITIES				
Current liabilities:				
Accounts and contracts payable	238,055	538,319	776,374	1,348,901
Accrued wages and payroll taxes payable	53,904	45,583	99,487	-
Accrued compensated absences	72,117	•	120,949	-
Due to other funds	11,670		1,038,266	-
Due to other governments		138,353	138,353	
Total current liabilities	375,746	1,797,683	2,173,429	1,348,901
Long-term liabilities:				
Payable from restricted assets:				
Accrued revenue bond interest and call premium	4,998		4,998	-
Customer deposits	239,717	52,000	291,717	-
Net pension liability	2,129,267	1,247,216	3,376,483	-
Net other postemployment benefits	647,616	· ·	1,025,578	-
Accrued compensated absences	59,004		98,957	-
Accrued closure / post-closure costs		9,852,430	9,852,430	
Total liabilities	3,456,348	13,367,244	16,823,592	1,348,901
DEFERRED INFLOWS OF RESOURCES				
Related to pensions	230,465	•	371,155	-
Related to OPEB	32,812		51,361	
	263,277	159,239	422,516	<del>-</del>
NET POSITION				
Investment in capital assets	25,512,003	25,031,486	50,543,489	-
Restricted for renewal and extension	8,429,032		8,429,032	-
Restricted for waste collections	-		13,135,369	-
Unrestricted	4,267,171	(1,216,163)	3,051,008	3,119,421
Total net position	38,208,206	36,950,692	75,158,898	3,119,421
Total liabilities and net position	\$ 41,927,831	\$ 50,477,175	\$ 92,405,006	\$ 4,468,322

# HOUSTON COUNTY, GEORGIA PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEAR ENED JUNE 30, 2019

	Water	Landfill	Total	Internal Service Fund
Operating revenues:				 
Metered sales	\$ 7,432,673	\$ _	\$ 7,432,673	\$ -
Collection and disposal fees	-	6,759,314	6,759,314	-
Service charges	494,256	436,409	930,665	-
Charges for services	 88,398	 	 88,398	 10,263,909
Total operating revenues	 8,015,327	 7,195,723	 15,211,050	 10,263,909
Operating expenses:				
Personal services	2,699,846	1,635,970	4,335,816	-
Purchased / contracted services	1,153,296	5,051,417	6,204,713	11,832,384
Supplies	86,324	823,800	910,124	-
Materials	1,219,588	-	1,219,588	-
Heat, light and power	914,101	-	914,101	-
Depreciation	 1,051,533	 664,759	 1,716,292	 
Total operating expenses	 7,124,688	 8,175,946	15,300,634	 11,832,384
Operating income (loss)	 890,639	 (980,223)	 (89,584)	 (1,568,475)
Nonoperating revenues (expenses):				
Interest revenue	206,130	478,871	685,001	102,941
Insurance premium tax	-	608,256	608,256	-
Gain (loss) on sale of capital assets	 3,350	 334,615	337,965	 _
Total nonoperating revenues	 209,480	 1,421,742	1,631,222	 102,941
Income before transfers	1,100,119	441,519	1,541,638	(1,465,534)
Transfers In	-	-	-	-
Transfers Out	 	 (38,802)	 (38,802)	 <u>-</u>
Changes in net position	1,100,119	402,717	1,502,836	(1,465,534)
Net position - beginning	 37,108,087	 36,547,975	 73,656,062	 4,584,955
Net position - ending	\$ 38,208,206	\$ 36,950,692	\$ 75,158,898	\$ 3,119,421

# HOUSTON COUNTY, GEORGIA PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENED JUNE 30, 2019

FOR THE TEAR EN	ED JUNE 30, A	2017					Intonnal
	Water	1	Landfill		Total		Internal Service Fund
Cash flows from operating activities:						_	
Cash received from customers	\$ 7,544,088	\$	7,327,769	\$	14,871,857	\$	_
Cash received from other funds for services provided	(10,308)		_		(10,308)		10,263,909
Cash payments to suppliers for goods and services	(3,276,573)		(5,168,893)		(8,445,466)		10,983,322)
Cash payments to other funds for services provided	11,670		784,264		795,934		-
Cash payments to employees for services	(2,536,417)		(1,563,225)		(4,099,642)		
Net cash provided by operating activities	1,732,460		1,379,915	_	3,112,375	_	(719,413)
Cash flows from noncapital financing activities:							
Transfers to other funds			(38,802)	_	(38,802)	_	
Net Cash (required for) noncapital financing activities			(38,802)		(38,802)		<u>-</u>
Cash flows from capital and related financing activities:							
Acquisition and construction of capital assets	(1,266,157)		(2,793,908)		(4,060,065)		-
Increase/(decrease) in escrow deposits	(8,180)		4,500		(3,680)		-
Proceeds from sales of capital assets	3,350		334,615		337,965		-
Insurance premium tax			608,256	_	608,256		
Net cash flows (required for) capital and related financing activities	(1,270,987)		(1,846,537)		(3,117,524)	_	<u>-</u>
Cash flows from investing activities:							
Proceeds from sales and maturities of investments	-		(858,258)		(858,258)		(87,057)
Purchase of investments	(113,113)		7,500		(105,613)		-
Interest received on investments	206,130		478,871		685,001		102,941
Net cash provided by (required for) investing activities	93,017		(371,887)		(278,870)		15,884
Net increase (decrease) in cash and cash equivalents	554,490		(877,311)		(322,821)		(703,529)
Cash and cash equivalents at beginning of year	4,582,278		6,314,778		10,897,056		1,220,149
Cash and cash equivalents at end of year	\$ 5,136,768	\$	5,437,467	\$	10,574,235	\$	516,620
Reconciliation of operating income to net cash provided from operating activities:							
Operating income	\$ 890,639	\$	(980,223)	\$	(89,584)	\$	(1,568,475)
Adjustments to reconcile operating income to net cash							
provided from operating activities:							
Depreciation and amortization	1,051,533		664,759		1,716,292		-
(Increase) decrease in receivables	(471,239)		132,046		(339,193)		-
(Increase) decrease in inventories	10,345		-		10,345		-
(Increase) decrease in deferred outflows or resources	(595,921)		(304,560)		(900,481)		-
Increase (decrease) in deferred inflows of resources	(65,463)		(33,456)		(98,919)		-
Increase (decrease) in accounts payable	86,391		118,283		204,674		249,062
Increase (decrease) in other liabilities	824,813		1,000,468		1,825,281		-
(Increase) decrease in due from other funds	(10,308)		-		(10,308)		600,000
(Increase) decrease in due to other funds	11,670		784,264		795,934		-
(Increase) decrease in due to other governments			(1,666)		(1,666)	_	
Net cash provided from operating activities	\$ 1,732,460	\$	1,379,915	\$	3,112,375	\$	(719,413)

# HOUSTON COUNTY, GEORGIA FIDUCIARY FUNDS STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES JUNE 30, 2019

	Agency Funds
<u>ASSETS</u>	
Cash and cash equivalents	\$ 4,109,503
Total assets	\$ 4,109,503
I I A DAT ATTACK	
<u>LIABILITIES</u>	
Due to other taxing units	\$ 1,145,587
Due to State	1,279,864
Funds held in escrow	96,616
Other	1,587,436
Total liabilities	\$ 4,109,503

# I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. The Financial Reporting Entity.

Houston County (the "County") is a political subdivision of the State of Georgia. The County is governed by an elected board of five County Commissioners. As required by generally accepted accounting principles, these financial statements present all the fund types of the County and its component units, entities for which the County is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the County's operations, and so data from these units are combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the primary government.

# Blended Component Units.

The Houston County Public Purpose Corporation, an entity separate from the County, had previously been a blended component unit of the County. The Houston County Public Purpose Corporation has become dormant and is currently not operating in any capacity. The assets and liabilities of the Houston County Public Purpose Corporation consist of two County buildings and two capital leases collateralized by those buildings. The County has assumed ownership of the buildings and has assumed the corresponding obligations under the aforementioned capital leases. All activity for the year ended June 30, 2019 of the Houston County Public Purpose Corporation has been recorded in the County's general fund.

# Discretely Presented Component Units.

The component units discussed below are included in the County's financial reporting entity because of the County's financial accountability for the entities and the significance of their operational and financial relationship with the County. The component unit columns in the combined financial statements include the financial data of the County's three discretely presented component units, as reflected in their most recent audited financial statements. These component units are reported in separate columns to emphasize that they are legally separate from the County. The following component units are incorporated into the County's financial report.

# Houston County Development Authority.

The members of the governing board of the Houston County Development Authority (the "Authority") are appointed by the Board of Commissioners of Houston County. Although the County does not have the authority to approve or modify the budget of the Authority, the County provides financial support to the Authority. Complete financial statements for the Houston County Development Authority may be obtained at the Authority's administrative office in Warner Robins, Georgia.

# Houston County Department of Public Health.

The Houston County Department of Public Health (the "Health Department") has a governing board consisting of seven members. Six of the members are either County officials or members appointed by the County. The remaining member is appointed by the City of Warner Robins. Although the County does not have the authority to approve or modify the budget of the Health Department, the County provides financial support to the Health Department. The Health Department is presented as a governmental fund type. Complete financial statements for the Health Department may be obtained at the Department's administrative office in Warner Robins, Georgia.

# I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Houston County Public Library.

The Houston County Public Library (the "Library") has a governing board consisting of twelve members appointed by the Houston County Board of Commissioners. The Library Board (the "Board") is without authority to determine the amount of its funding, except by submission of budget requests to local governmental units from which the Library receives support and to the State of Georgia for State and Federal funding. Membership in the Library and participation in library services is at the discretion of each participating governmental agency. The Board has the power to designate management, the power to retain unreserved fund balances of local funds and other funds for continued operations and is the lowest level of oversight responsibility for the Library's operations. The Library is presented as a governmental fund type. Complete financial statements for the Houston County Public Library may be obtained at the Library's administrative office in Perry, Georgia.

# B. Basis of Presentation.

Government-wide financial statements.

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all the nonfiduciary activities of the primary government and its component units. The primary government and the discretely presented component units are presented separately within the financial statements with the focus on the primary government. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the County. Individual funds are not displayed. The statements distinguish between governmental activities, generally supported by taxes, intergovernmental revenues, and other nonexchange transactions and business-type activities, which are generally financed in whole or in part by fees charged to external parties.

In the government-wide Statement of Net Position, both the governmental and business-type activities' columns are presented on a consolidated basis, by column. They are reflected on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net position are reported in three parts – net investment in capital assets; restricted net position; and unrestricted net position.

The Statement of Activities presents a comparison between direct expenses and program revenues for the different business-type activities of the County and for each function of the County's governmental activities. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services, which report fees, fines and forfeitures, and other charges to users of the County's services; (2) operating grants and contributions, which finance annual operating activities including restricted investment income; and (3) capital grants and contributions, which fund the acquisition, construction, or rehabilitation of capital assets and include fees to developers. These revenues are subject to externally imposed restrictions to these program uses. Taxes and other revenue sources not properly included with program revenues are reported as general revenues.

Fund financial statements.

Fund financial statements are provided for governmental, proprietary and fiduciary funds. Separate statements for each fund category – governmental, proprietary and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and proprietary funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as investment earnings, result from transactions not associated with the principal activity of the fund.

# I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Fiduciary funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, other governmental units and/or other funds.

When both restricted and unrestricted resources are available for use, it is generally the County's policy to use restricted resources first. When expenditures are incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed.

The County reports the following major governmental funds:

The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government except those required to be accounted for in another fund.

The Special Purpose Local Option Sales Tax ("SPLOST") Capital Projects Fund accounts for revenues received by the imposition of a one percent special purpose sales tax.

The County reports the following major proprietary funds:

The Water Enterprise Fund accounts for the provision of water services to the residents of the County. All activities necessary to provide such services are accounted for in this fund.

The Landfill Enterprise Fund accounts for the operations of the Houston County Landfill. All activities necessary to provide such services are accounted for in this fund.

The County reports the following non-major governmental funds:

The Special Revenue Funds account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

The County reports the following fiduciary funds:

The agency funds account for the assets held by the County in a trustee capacity as an agent for individuals, other governmental units and/or other funds.

The County reports the following fund types:

The Risk Management Internal Service Fund accounts for the activity of the County's health, workers' compensation, and property and liability insurance programs provided to other departments of the County on a cost reimbursement basis.

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation.

The financial statements of the County are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The County's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements and applicable Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless they conflict with GASB pronouncements. The County has elected not to follow the option allowed under GASB Statement 20 and thus does not follow any FASB pronouncements or APB opinions issued after November 30, 1989.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Property taxes are recognized in the year they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

# I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Governmental Funds.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both "measurable" and "available." "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The County considers all revenues available if they are collected within 60 days of the end of the current fiscal period, with the exception of grants, which are recognized when all eligibility requirements have been met. Expenditures generally are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources. General capital asset acquisitions are reported as expenditures in governmental funds.

Revenues - Non-exchange Transactions - Non-exchange transactions in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions also must be available (i.e., collected within 30 days for sales taxes and within 60 days for all other revenues) before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be susceptible to accrual: property taxes, sales taxes and federal and state grants.

The County uses the following governmental fund types:

General Fund – The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Funds – Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes.

Capital Projects Funds – Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds).

Proprietary Funds.

The focus of proprietary fund measurement is upon the determination of operating income, changes in net assets, financial position, and cash flows. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing business. Operating expenses for the enterprise funds and the internal service fund include the cost of sales and services, administrative expenses, and depreciation of capital assets.

All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The generally accepted accounting principles applicable to proprietary funds are similar to those used by businesses in the private sector.

# I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# D. Assets, Liabilities and Equity

### 1. Cash and Investments

Cash includes cash on hand, amounts in demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value.

State statutes authorize the County to invest in the following type of obligations:

- Obligations of the State of Georgia or of any other states
- Obligations of the United States Government
- Obligations fully insured or guaranteed by the United States Government or Government agency
- Obligations of any corporation of the United States Government
- Prime bankers' acceptances
- The State of Georgia local government investment pool (i.e., Georgia Fund I)
- Repurchase agreements
- Obligations of the other political subdivisions of the State of Georgia

# 2. Receivables

Levied property taxes are recorded as receivables and recognized as revenue in the year they become due. The levy is made on assessed valuations as of January 1, and the taxes are due on December 20 of each year.

The tax bills are mailed at least 60 days prior to the due date. The billings are considered past due 60 days after the tax billing date or December 20, whichever is later, at which time the applicable property is subject to lien, and penalties and interest are assessed. The tax levy for 2019 was set on July 26, 2019.

All trade and property tax receivables are shown net of an allowance for uncollectibles.

# 3. Interfund Balances

All balances reported as "due to/due from other funds" represent amounts paid by one fund on behalf of another fund for which reimbursement has not been made by year-end.

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/interfund payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are reclassified and presented as internal balances.

# 4. Inventories and Prepaid Items

Inventory is valued at cost using the first-in/first-out method for the general fund and the enterprise funds. The costs of other governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

The County does not recognize prepaid items in governmental funds as assets, but records these payments as expenditures.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### 5. Restricted Assets

Certain assets have been restricted because their use is limited by bond covenants, grantors, laws or regulations. The renewal and extension account is used to report resources set aside to fund the cost of making replacements, additions, extensions and improvements or emergency repairs.

#### 6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Purchased or constructed capital assets are reported at historical cost or estimated historical cost. Donated capital assets are recorded at their estimated fair value at the date of the donation. The County has retroactively reported major general infrastructure assets. The County chose to include all items regardless of their acquisition date. The cost of normal maintenance and repairs that do not improve or extend the life of the respective asset is charged to expense. Depreciation of all exhaustible capital assets is charged as an expense against operations. Accumulated depreciation is reported on the balance sheet. Depreciation has been provided over the estimated useful lives of capital assets using the straight-line method.

The estimated useful lives of capital assets are as follows:

	<b>Estimated Useful Lives</b>					
Asset Class	Governmental Activities	Business-type Activities				
Buildings	25-50 Years	20-40 Years				
Improvements other than buildings	15-30 Years	20-40 Years				
Machinery and equipment	3-20 Years	5-20 Years				
Distribution system		20-40 Years				
Infrastructure	15-40 Years					

# 7. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities, once incurred, are paid in a timely manner and in full from current financial resources and are reported as obligations of these funds. Liabilities for compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are "due for payment" during the current year. Bonds and capital leases are recognized as a liability in the governmental funds financial statements when due. It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. No liability is reported for unpaid accumulated sick leave. Vacation pay is accrued when incurred and reported as a fund liability and includes all salary-related payments where applicable.

#### 8. Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# 9. Fund Equity & Net Position

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

**Fund Balance** – Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- Nonspendable includes amounts that cannot be spent because they are either not spendable in form or
  are legally or contractually required to be maintained intact. All amounts reported as nonspendable at June
  30, 2019, by the County are nonspendable in form. The County has not reported any amounts that are
  legally or contractually required to be maintained intact.
- Restricted includes amounts restricted by external sources (creditors, laws of other governments, etc.) or by constitutional provision or enabling legislation.
- Committed includes amounts that can only be used for specific purposes. Committed fund balance is
  reported pursuant to ordinances passed by the County Commissioners, the County's highest level of
  decision making authority. Commitments may be modified or rescinded only through ordinances approved
  by County Commissioners.
- Assigned includes amounts that the County intends to use for a specific purpose, but do not meet the definition of restricted or committed fund balance. Under the County's policy, amounts may be assigned by the Board of Commissioners, Director of Administration or Comptroller.
- Unassigned includes amounts that have not been assigned to other funds or restricted, committed or
  assigned to a specific purpose within the General Fund. The County reports all amounts that meet the
  unrestricted General Fund Balance Policy described below as unassigned.

The details of the fund balances are included in the Governmental Funds Balance Sheet (page 16) and the Nonmajor Governmental Funds Combining Balance sheet (page 62). When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Commissioners have provided otherwise in commitment or assignment actions.

The County has developed and adopted a Reserve Fund Policy, under which it is the County's policy to provide:

- funds that are a stable funding source for expenditures that fluctuate significantly each year, for example equipment acquisitions and replacements,
- working capital to maintain a sufficient cash flow,
- funding of services during periods of budget shortfalls or other revenue reductions during a budget year,
   and
- a stable or improved credit rating.

The General Fund may maintain all five classifications of fund balance. The County will strive to accumulate an *unassigned* General Fund reserve at least equal to three months of the total General Fund budget.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Net Position -** Net position represent the difference between assets and liabilities. Net position invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available

# 10. Management Estimates

The preparation of financial statements in conformity with GAAP requires management to make certain estimates and assumptions that affect the reported amounts of assets and liabilities and the reported amount of revenues and expenditures/expenses during the reporting year. Actual results could differ from those estimates.

#### 11. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for water and solid waste. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of each fund.

#### 12. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-on fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction.

# 13. Allocation of Indirect Expenses

It is the County's policy to allocate certain support services, including the cost of the governing body, the executive, accounting, purchasing, legal services and management information systems, to direct functions. A separate column for this allocation is provided in the Statement of Activities.

#### 14. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller fund and as expenditures/expenses in the purchaser fund. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after the non-operating revenues/expenses section in proprietary funds. Repayments from the fund responsible for a particular expenditure/expense to the fund that initially paid for them are not presented on the financial statements (i.e., they are netted). Transfers between governmental and business-type activities on the government-wide statement of activities are reported as general revenues. Transfers between funds reported in the governmental activities column are eliminated. Transfers between funds reported in the business type activities column are eliminated.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### 15. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. The County has two items that qualifies for reporting in this category: deferred outflows related to pensions and deferred outflows relating to OPEB reported in the government-wide statement of net position and the proprietary funds statement of net position.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The County has three items that qualify for reporting in this category. They are the deferred inflows related to pensions and the deferred inflows related to OPEB in the government wide statement of net position and the proprietary funds statement of net position and the unavailable tax revenue reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

# II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgets and Budgetary Accounting.

An operating budget is legally adopted each fiscal year for all governmental funds except capital project funds. Capital project funds use project-length budgets. The level of control (the level at which expenditures may not legally exceed appropriations) for each legally adopted annual budget is the department level. Supplemental appropriations out of the County's contingency account may be made by the Board of Commissioners to fund unforeseen expenditures within the County's governmental funds at any time during the year. Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

All "final" budget amounts presented in the accompanying financial statements and supplementary data have been adjusted for legally authorized revisions of the annual budget during the year. Individual amendments were not material in relation to the original appropriations. The Board of Commissioners must approve any department level changes to a previously adopted budget. Management may amend the budget without seeking the approval of the Board of Commissioners at any level below the departmental level. All unexpended appropriations provided in the annual budget lapse at year-end. The annual budget cycle begins in March of the preceding year when budget workbooks are distributed to each department. The Board advertises and conducts public hearings on the proposed budget in adherence to local ordinance and state law and the final budget is adopted by mid-June.

#### B. Encumbrances.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is not employed by the County. Encumbrances are not recognized as expenditures until the period in which the actual goods or services are received and the liability is incurred.

#### III. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments.

Primary Government.

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Georgia Fund 1 is not subject to the fair value measurement hierarchy.

#### III. DETAILED NOTES ON ALL FUNDS

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The County limits its exposure to custodial credit risk by requiring deposits to be collateralized in accordance with state law. As of June 30, 2019, the County's bank balances are entirely insured or collateralized with securities held by the County's agent in the County's name.

As of June 30, 2019, the County's reporting entity had the following investments:

Type of Investment	]	Investment Maturity	Weighted Average			
<b>Primary Government</b>	Fair Value	Less than 1 yr	Rating	Maturity (WAM)		
Certificate of Deposits Georgia Fund I	\$ 15,875,900 120,727,089	\$ 15,875,900 120,727,089	AAAf	42 day WAM		
Total Primary Government	\$ 136,602,989	\$ 136,602,989				

#### Credit Risk – Investments

State statutes authorize the County to invest in obligations of the United States Treasury or Agencies, banker's acceptances, bank money market accounts, repurchase agreements, and the "Georgia Fund 1". The Georgia Fund 1, created by OCGA 36-83-8, is a stable net asset value investment pool, which follows Standard and Poor's criteria for AAAf rated money market funds and is regulated by the Office of the State Treasurer. However, the Georgia Fund 1 operates in a manner consistent with Rule (2a-7) of the Investment Company Act of 1940, and is considered a Rule (2a-7) like pool. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participant's shares sold and redeemed based on \$1.00 per share.

#### Interest Rate Risk - Investments

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses arising from rising interest rates, the County uses the specific identification method to disclose interest rate risk for positions in fixed-rate debt securities.

#### Custodial Credit Risk - Investments

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require all investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. As of June 30, 2019, all of the County's deposits were insured and collateralized.

Development Authority - Component Unit.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Authority limits its exposure to custodial credit risk by requiring deposits to be collateralized in accordance with state law.

Georgia statute requires collateral at 110% of the government's deposits, less the amount of the Federal Deposit Insurance Corporation (FDIC) insurance, to be held in the Authority's name by the safekeeping agent.

#### III. DETAILED NOTES ON ALL FUNDS

At June 30, 2019, the Authority's bank balance was \$1,305,006. As of June 30, 2019, all of these bank balances were fully covered by federal depository insurance or collateralized with securities held by the Authority's agent in the Authority's name.

Interest Rate Risk - Investments

Interest rate risk is the risk that an investment's value will be reduced due to a change in interest rates. The Authority limits its exposure to interest rate risk by investing in certificates of deposit with maturities of 12 months or less.

Investments – Real Estate

Investments in real estate consist of the Authority's share of the cost of land and improvements in the Advanced Technology Park located on Houston Lake Road in Warner Robins, Georgia. During fiscal year ended June 30, 2019, the Authority sold the remaining lots associated with this investment.

In addition, the Authority acquired 667.32 acres of land in Houston County, Georgia during the fiscal year ended June 30, 2009. This land is to be prepared for industrial use and used as an addition to the Houston County Industrial Park. As a part of the acquisition, the Authority immediately sold 12.668 acres of this land to the Perry-Houston County Airport Authority. The Authority transferred title for 80 acres of the land to Sandler AG during fiscal year 2016.

During fiscal year ended June 30, 2012, the Authority acquired a house (1.52 acres) located at 321 A.E. Harris Road. The home was demolished in 2016 to prepare the land it sat on for development.

During fiscal year ended June 30, 2019, the Authority received from the County, 388.8 acres of land known as the Davis Tract. The County originally purchased this land during fiscal year ended 2015 for \$710,220. The Authority paid the County \$210,220 during fiscal year ended 2015. The Authority sold this land to Frito-Lay during fiscal year ended 2019, and paid the County back the remaining \$500,000 investment costs.

During fiscal year ended June 30, 2019, the Authority received from the County, a 246.23-acre tract of land along A.E. Harris Rd. The Authority's share of the costs for this investment is \$1,718,791.

The cost of investments in real estate as of June 30, 2019 is as follows:

Location	 Cost
Houston County industrial park addition	\$ 12,702,330
A.E. Harris Rd. addition	 1,718,791
Total	\$ 14,421,121

Health Department - Component Unit.

Custodial credit risk is the risk that in the event of a bank failure, the Health Department's deposits may be lost. The Health Department's policy with respect to custodial risk is to comply with Georgia Law (O.C.G.A. 45-8-12) by requiring the custodian to provide collateral valued at market or par, whichever is lower, less the amount of Federal Deposit Insurance Corporation insurance. As of June 30, 2019, the carrying amount of the Health Department's cash accounts was \$2,349,107 and the bank balances were \$2,706,146. Of the bank balances, \$500,000 were insured or collateralized with securities held by the Health Department or by its agent in the Health Department's name and \$2,206,146 were collateralized with securities held by the pledging financial institution's trust department or agent in the Health Department's name.

# III. DETAILED NOTES ON ALL FUNDS

Public Library - Component Unit.

Custodial Credit Risk - Deposits

As of June 30, 2019, all deposits of the Library were fully collateralized in accordance with state statutes.

Custodial Credit Risk - Investments

As of June 30, 2019, the Library was not exposed to custodial credit risk for its investments.

Credit Risk – Investments

As of June 30, 2019, the Library's only investments were certificates of deposit.

At June 30, 2019, the Library had the following investments:

Investment	Maturities	<u>Fa</u>	Fair Value			
Certificate of deposit	February 20, 2020	\$	8,329			
Certificate of deposit	February 21, 2020		7,628			
Certificate of deposit	February 20, 2020		29,453			
Total		\$	45,410			

Interest Rate Risk

The Library does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

(This section intentionally left blank)

# III. DETAILED NOTES ON ALL FUNDS

# B. Interfund Receivables and Payables.

Individual fund interfund receivable and payable balances at June 30, 2019, are as follows:

Fund	R	eceivables	<b>Payables</b>			
General	\$	1,027,958	\$	1,609,909		
Water		10,308		11,670		
Solid waste		-		1,026,596		
Non-major governmental funds		1,609,909				
Total	\$	2,648,175	\$	2,648,175		

These interfund balances are of a short-term, operational nature. Most funds do not maintain their own cash disbursement system or cash accounts and use the general fund as a conduit for making cash payments.

Due France	General	Nonmajor	Water	Total		
Due From:	Fund	Governmental	Water	Total		
General fund	\$ -	\$ 1,609,909	\$ -	\$ 1,609,909		
Solid waster fund	1,027,958		10,308	1,038,266		
	\$ 1,027,958	\$ 1,609,909	\$ 10,308	\$ 2,648,175		

Interfund balances at June 30, 2019 represent reimbursable expenses and temporary loans. The County expects to repay all interfund balances within one year.

(This section intentionally left blank)

# III. DETAILED NOTES ON ALL FUNDS

# C. Transfers In and Out.

Transfers are as follows:

	Transfers			Transfers		
Fund:		In		Out		
General Fund	\$	410,115	\$	383,445		
Nonmajor Governmental						
E-911		671,208		-		
Law Library		-		52,850		
District Attorney		-		249,998		
Jail Inmate		-		52,228		
Drug		-		16,237		
Fire		-		287,763		
Solid Waste				38,802		
	\$	1,081,323	\$	1,081,323		

The interfund transfers were made in the normal course of operations and are consistent with the activities of the fund making the transfer.

The composition of these transfers is as follows:

	General		N	onmajor	
Transfer out:		Fund	Gov	ernmental	Total
General Fund	\$	-	\$	383,445	\$ 383,445
Nonmajor Governmental		371,313		287,763	659,076
Solid Waste		38,802			 38,802
Total	\$	410,115	\$	671,208	\$ 1,081,323

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Accumulated

Book

# III. DETAILED NOTES ON ALL FUNDS

# D. Capital activities are as follows:

	Balance			Transfers	Balance	Depreciation	Value
<b>Governmental activities</b>	June 30, 2018	Increases	Decreases	In/(Out)	June 30, 2019	June 30, 2019	June 30, 2019
Nondepreciable assets:							
Land	\$ 8,701,171			\$ - :	6,247,159	\$ -	\$ 6,247,159
Construction in progress	9,086,006	3,795,985	1,183,883	<u> </u>	11,698,108		11,698,108
Total nondepreciable assets:	17,787,177	3,795,985	3,637,895	<u> </u>	17,945,267		17,945,267
Depreciable assets:							
Buildings	72,447,610	963,725	34,950	-	73,376,385	24,289,648	49,086,737
Improvements other	044.500	245 404			1 000 064	0.41.720	240.224
than buildings Machinery & equipment	844,580 39,219,895	245,484 3,239,520	- 762,911	(7,921)	1,090,064 41,688,583	841,730 26,417,017	248,334 15,271,566
Infrastructure	143,452,221	3,239,320	702,911	(7,921)	143,452,221	43,170,514	100,281,707
		4 449 720	707.961	(7.021)			
Total depreciable assets:	255,964,306	4,448,729	797,861	(7,921)	259,607,253	94,718,909	164,888,344
m	A 252 551 102			. ( <b>7.021</b> )		A 04.540.000	<b>4.102.022.511</b>
Total capital assets	\$ 273,751,483	\$ 8,244,714	\$ 4,435,756	\$ (7,921)	\$ 277,552,520	\$ 94,718,909	\$ 182,833,611
Accumulated depreciation:							
Buildings	\$ 22,804,754	\$ 1,510,524	\$ 25,630	\$ - :	\$ 24,289,648		
Improvements	840,019	1,711	-	-	841,730		
Machinery & equipment	24,744,719	2,398,130	719,911	(5,921)	26,417,017		
Infrastructure	40,302,210	2,868,304		<u>-</u> .	43,170,514		
Total accumulated							
depreciation:	\$ 88,691,702	\$ 6,778,669	\$ 745,541	\$ (5,921)	94,724,830		
				-			
	n.,			T. 6	n.,	Accumulated	Book
Pusings type activities	Balance	In ore eggs	Разманда	Transfers	Balance	Depreciation	Value
Business-type activities	Balance June 30, 2018	Increases	Decreases	Transfers In/(Out)	Balance June 30, 2019		
Nondepreciable assets:	June 30, 2018			In/(Out)	June 30, 2019	Depreciation June 30, 2019	Value June 30, 2019
Nondepreciable assets:  Land	June 30, 2018 \$ 5,795,527	\$ -	- \$	In/(Out)	June 30, 2019 \$ 5,795,527	Depreciation	Value June 30, 2019 \$ 5,795,527
Nondepreciable assets: Land Construction in progress	June 30, 2018 \$ 5,795,527 4,378,471	\$ 2,563,587	- \$ -	In/(Out)	<b>June 30, 2019</b> \$ 5,795,527 6,942,058	Depreciation June 30, 2019	Value June 30, 2019 \$ 5,795,527 6,942,058
Nondepreciable assets: Land Construction in progress Total nondepreciable assets:	June 30, 2018 \$ 5,795,527	\$ 2,563,587	- \$ -	In/(Out)	June 30, 2019 \$ 5,795,527	Depreciation June 30, 2019	Value June 30, 2019 \$ 5,795,527
Nondepreciable assets: Land Construction in progress Total nondepreciable assets: Depreciable assets:	June 30, 2018 \$ 5,795,527 4,378,471	\$ 2,563,587	- \$ -	In/(Out)	<b>June 30, 2019</b> \$ 5,795,527 6,942,058	Depreciation June 30, 2019	Value June 30, 2019 \$ 5,795,527 6,942,058
Nondepreciable assets:  Land  Construction in progress  Total nondepreciable assets:  Depreciable assets:  Improvements other	\$ 5,795,527 4,378,471 10,173,998	\$ 2,563,587 2,563,587	- \$ -	In/(Out)	\$ 5,795,527 6,942,058 12,737,585	Depreciation <u>June 30, 2019</u> \$	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585
Nondepreciable assets:  Land Construction in progress Total nondepreciable assets: Depreciable assets: Improvements other than buildings	\$ 5,795,527 4,378,471 10,173,998	\$ 2,563,587 2,563,587	- \$ -	In/(Out)	\$ 5,795,527 6,942,058 12,737,585	Depreciation June 30, 2019  \$	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585  33,572,065
Nondepreciable assets: Land Construction in progress Total nondepreciable assets: Depreciable assets: Improvements other than buildings Machinery & equipment	\$ 5,795,527 4,378,471 10,173,998 69,932,341 10,360,505	\$ 2,563,587 2,563,587 2,563,587	579,646	\$ - - - 7,921	\$ 5,795,527 6,942,058 12,737,585 69,932,341 11,286,758	Depreciation June 30, 2019  \$ 36,360,276 7,052,919	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585  33,572,065 4,233,839
Nondepreciable assets:  Land Construction in progress Total nondepreciable assets: Depreciable assets: Improvements other than buildings	\$ 5,795,527 4,378,471 10,173,998	\$ 2,563,587 2,563,587 2,563,587	579,646	\$ - - - 7,921	\$ 5,795,527 6,942,058 12,737,585	Depreciation June 30, 2019  \$	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585  33,572,065
Nondepreciable assets: Land Construction in progress Total nondepreciable assets: Depreciable assets: Improvements other than buildings Machinery & equipment Total depreciable assets:	\$ 5,795,527 4,378,471 10,173,998 69,932,341 10,360,505 80,292,846	\$ 2,563,587 2,563,587 2,563,587 1,497,978	579,646	\$ - - - - - - - - - - - - - - - - - - -	\$ 5,795,527 6,942,058 12,737,585 69,932,341 11,286,758 81,219,099	Depreciation June 30, 2019  \$ 36,360,276 7,052,919 43,413,195	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585  33,572,065 4,233,839 37,805,904
Nondepreciable assets: Land Construction in progress Total nondepreciable assets: Depreciable assets: Improvements other than buildings Machinery & equipment	\$ 5,795,527 4,378,471 10,173,998 69,932,341 10,360,505	\$ 2,563,587 2,563,587 2,563,587 1,497,978	579,646	\$ - - - 7,921	\$ 5,795,527 6,942,058 12,737,585 69,932,341 11,286,758	Depreciation June 30, 2019  \$ 36,360,276 7,052,919	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585  33,572,065 4,233,839 37,805,904
Nondepreciable assets: Land Construction in progress Total nondepreciable assets: Depreciable assets: Improvements other than buildings Machinery & equipment Total depreciable assets:	\$ 5,795,527 4,378,471 10,173,998 69,932,341 10,360,505 80,292,846	\$ 2,563,587 2,563,587 2,563,587 1,497,978	579,646	\$ - - - - - - - - - - - - - - - - - - -	\$ 5,795,527 6,942,058 12,737,585 69,932,341 11,286,758 81,219,099 \$ 93,956,684 Balance	Depreciation June 30, 2019  \$ 36,360,276 7,052,919 43,413,195	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585  33,572,065 4,233,839 37,805,904
Nondepreciable assets: Land Construction in progress Total nondepreciable assets: Depreciable assets: Improvements other than buildings Machinery & equipment Total depreciable assets:	\$ 5,795,527 4,378,471 10,173,998 69,932,341 10,360,505 80,292,846 \$ 90,466,844	\$ 2,563,587 2,563,587 2,563,587 1,497,978 1,497,978 \$ 4,061,565	579,646	In/(Out)   \$	\$ 5,795,527 6,942,058 12,737,585 69,932,341 11,286,758 81,219,099 \$ 93,956,684	Depreciation June 30, 2019  \$ 36,360,276 7,052,919 43,413,195	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585  33,572,065 4,233,839 37,805,904
Nondepreciable assets: Land Construction in progress Total nondepreciable assets: Depreciable assets: Improvements other than buildings Machinery & equipment Total depreciable assets: Total capital assets	\$ 5,795,527 4,378,471 10,173,998 69,932,341 10,360,505 80,292,846 \$ 90,466,844 Balance	\$ 2,563,587 2,563,587 2,563,587 1,497,978 1,497,978 \$ 4,061,565	579,646 579,646	In/(Out)	\$ 5,795,527 6,942,058 12,737,585 69,932,341 11,286,758 81,219,099 \$ 93,956,684 Balance	Depreciation June 30, 2019  \$ 36,360,276 7,052,919 43,413,195	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585  33,572,065 4,233,839 37,805,904
Nondepreciable assets: Land Construction in progress Total nondepreciable assets: Depreciable assets: Improvements other than buildings Machinery & equipment Total depreciable assets: Total capital assets  Accumulated depreciation:	\$ 5,795,527 4,378,471 10,173,998 69,932,341 10,360,505 80,292,846 \$ 90,466,844 Balance	\$ 2,563,587 2,563,587 2,563,587 1,497,978 1,497,978 \$ 4,061,565 Increases	579,646 579,646 579,646	In/(Out)	\$ 5,795,527 6,942,058 12,737,585 69,932,341 11,286,758 81,219,099 \$ 93,956,684 Balance	Depreciation June 30, 2019  \$ 36,360,276 7,052,919 43,413,195	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585  33,572,065 4,233,839 37,805,904
Nondepreciable assets: Land Construction in progress Total nondepreciable assets: Depreciable assets: Improvements other than buildings Machinery & equipment Total depreciable assets: Total capital assets  Accumulated depreciation: Improvements other	June 30, 2018  \$ 5,795,527 4,378,471 10,173,998 69,932,341 10,360,505 80,292,846 \$ 90,466,844  Balance June 30, 2018	\$ 2,563,587 2,563,587 2,563,587 1,497,978 1,497,978 \$ 4,061,565 Increases \$ 1,264,916	579,646 579,646 579,646 Decreases	In/(Out)	\$ 5,795,527 6,942,058 12,737,585 69,932,341 11,286,758 81,219,099 \$ 93,956,684 Balance June 30, 2019	Depreciation June 30, 2019  \$ 36,360,276 7,052,919 43,413,195	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585  33,572,065 4,233,839 37,805,904
Nondepreciable assets: Land Construction in progress Total nondepreciable assets: Depreciable assets: Improvements other than buildings Machinery & equipment Total depreciable assets: Total capital assets  Accumulated depreciation: Improvements other than buildings	\$ 5,795,527 4,378,471 10,173,998 69,932,341 10,360,505 80,292,846 \$ 90,466,844 <b>Balance</b> <b>June 30, 2018</b> \$ 35,095,360 7,171,769	\$ 2,563,587 2,563,587 2,563,587 1,497,978 1,497,978 \$ 4,061,565 Increases \$ 1,264,916 451,376	579,646 579,646 579,646 Decreases 576,147	In/(Out)  \$	\$ 5,795,527 6,942,058 12,737,585 69,932,341 11,286,758 81,219,099 \$ 93,956,684 Balance June 30, 2019 \$ 36,360,276	Depreciation June 30, 2019  \$ 36,360,276 7,052,919 43,413,195	Value June 30, 2019  \$ 5,795,527 6,942,058 12,737,585  33,572,065 4,233,839 37,805,904

# III. DETAILED NOTES ON ALL FUNDS

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:		
General Government	\$	432,055
Judicial		669,944
Public safety		2,478,768
Public works		3,152,159
Health and welfare		25,198
Housing and development	_	20,545
Total depreciation expense - governmental activities	\$	6,778,669
Business-type activities:		
Water	\$	1,051,533
Solid waste	_	664,759
Total depreciation expense - business-type activities	<u>\$</u>	1,716,292

Houston County Health Department Component Unit.

A summary of capital asset activity for the Houston County Health Department for the year ended June 30, 2019 is as follows:

Governmental activities	Balance June 30, 2018		Increases		Decreases		Balance June 30, 2019	
Depreciable assets:								
Office and Medical								
Equipment	\$	2,373,434	\$	150,189	\$	_	\$	2,523,623
Total capital assets		2,373,434	_	150,189		_		2,523,623
Accumulated depreciation:								
Office and Medical								
Equipment		1,907,976		139,302		_		2,047,278
Total accumulated depreciation		1,907,976	_	139,302		_		2,047,278
Capital assets, net	\$	465,458	\$	10,887	\$	_	\$	476,345

Depreciation expense was charged to functions/programs of the Board of Health as follows: Governmental activities:

Health \$139,302

# III. DETAILED NOTES ON ALL FUNDS

Houston County Public Library Component Unit.

A summary of capital asset activity for the Houston County Public Library for the year ended June 30, 2019 is as follows:

		Balance					Balance
Governmental activities	Jui	ne 30, 2018	I	ncreases	Decreases	Jur	ne 30, 2019
Nondepreciable assets:							
Land	\$	548,700	\$	-	\$ -	\$	548,700
Construction in Progress							_
Total		548,700					548,700
Depreciable assets:							
Buildings and improvements		9,042,630		-	-		9,042,630
Equipment		17,854		-	-		17,854
Library collections		2,586,969		162,302	91,114		2,658,157
Total		11,647,453		162,302	91,114	_	11,718,641
Accumulated depreciation:							
Buildings and improvements		2,940,497		321,172	-		3,261,669
Equipment		10,055		2,391	-		12,446
Library collections		1,908,988		129,822	91,114		1,947,696
Total accumulated depreciation		4,859,540		453,385	91,114		5,221,811
Total depreciable assets, net		6,787,913		(291,083)			6,496,830
Capital assets, net	\$	7,336,613	\$	(291,083)	\$ -	\$	7,045,530

All depreciation expense was charged to the public services function during the year ended June 30, 2019.

# E. Long-term Debt.

Development Authority Component Unit:

# Notes Payable

As of June 30, 2019, the Authority had no outstanding notes payable.

# III. DETAILED NOTES ON ALL FUNDS

# F. Changes in Long-term Debt.

During the year ended June 30, 2019, the following changes occurred in the long-term liabilities:

Governmental funds:

Long-term liability	Ju	Balance ine 30, 2018	Additions	R	eductions	Ju	Balance ine 30, 2019	d	Amounts ue within one year
Net Pension Obligation	\$	19,840,181	\$ 13,100,997	\$	-	\$	32,941,178	\$	-
Net OPEB Obligation		9,960,214	508,769		149,386		10,319,597		-
Compensated absences		1,921,203	1,325,545		1,382,686		1,864,062		1,211,641
Total	\$	31,721,598	\$ 14,935,311	\$	1,532,072	\$	45,124,837	\$	1,211,641

The compensated absences have been liquidated by the general fund, fire protection fund and E911 fund.

Business-type funds:

Long-term liability	Balance ne 30, 2018	 Additions	Re	ductions	Balance ne 30, 2019	dı	mounts ne within one year
Net Pension Obligation Net OPEB Obligation Compensated absences	\$ 2,168,553 992,443 233,954	\$ 1,207,930 46,909 112,045	\$	13,774 126,093	\$ 3,376,483 1,025,578 219,906	\$	120,949
Accrued closure and post-closure care costs  Total	\$ 9,262,723 12,657,673	\$ 589,707 1,956,591	\$	139,867	\$ 9,852,430 14,474,397	\$	120,949

Houston County Development Authority Component Unit.

A summary of changes in long-term debt for the Development Authority Component Unit for the year ended June 30, 2019 is as follows:

Business-type fund:

		Balance					_	Balance	,	ounts Due within
Long-term Obligation	6	/30/2018	A	dditions	Re	ductions	6	/30/2019	_0	ne Year
Compensated absences	\$	18,243	\$	10,002	\$	8,217	\$	20,028	\$	10,014
Totals	\$	18,243	\$	10,002	\$	8,217	\$	20,028	\$	10,014

#### III. DETAILED NOTES ON ALL FUNDS

Houston County Health Department Component Unit.

A summary of changes in long-term debt for the Houston County Health Department for the year ended June 30, 2019 is as follows:

#### Governmental Funds:

Balance								Balance
Long-term liability	Ju	ne 30, 2018	Α	Additions	R	eductions	Ju	ne 30, 2019
Net Pension Liability	\$	9,762,150	\$	823,431	\$	-	\$	10,585,581
Net OPEB Liability		8,651,272		-		2,921,298		5,729,974
Compensated absences		647,502		545,622		538,540		654,584
Total	\$	19,060,924	\$	1,369,053	\$	3,459,838	\$	16,970,139

Houston County Public Library Component Unit.

A summary of changes in long-term debt for the Houston County Public Library for the year ended June 30, 2019 is as follows:

Long-term liability	-	Balance ne 30, 2018	_ A	dditions	Re	ductions	Balance ne 30, 2019	Amounts due within one year
Governmental Activities:								
Net Pension Liability	\$	833,923	\$	-	\$	18,674	\$ 815,249	\$ -
Other Post-Employment								
Benefits		1,056,416		-		130,642	925,774	-
Compensated absences		18,833		39,835		38,736	 19,932	 19,932
Total	\$	1,909,172	\$	39,835	\$	188,052	\$ 1,760,955	\$ 19,932

# G. Closure and Post-Closure Care Costs.

State and federal laws and regulations require that the County place a final cover on its landfill when closed and perform certain maintenance and monitoring functions at the landfill site for thirty years after closure. In addition to operating expenses related to the current activities of the landfill, an expense provision and related liability are being recognized based on the future closure and post-closure care costs that will be incurred near or after the date the landfill no longer accepts waste. The recognition of these landfill closure and post-closure care costs is based on the amount of the landfill used during the year.

The estimated liability for solid waste landfill closure and post-closure care costs has a balance of \$7,685,357 as of June 30, 2019, which is based on 13.4 percent usage (filled) of the solid waste landfill. It is estimated that an additional \$61,091,426 will be recognized as closure and post-closure care expenses between the date of the balance sheet and the date the solid waste landfill is expected to be filled to capacity (2239). The estimated liability for C & D landfill closure and post-closure care costs has a balance of \$2,167,072 as of June 30, 2019, which is based on 59.4 percent usage (filled) of the C & D landfill. It is estimated that an additional \$3,027,962 will be recognized as closure and post-closure care expenses between the date of the balance sheet and the date the C & D landfill is expected to be filled to capacity (2029).

The estimated combined total current cost of the landfill closure and post-closure care (\$9,852,430) is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfills were acquired as of June 30, 2019. However, the actual cost of closure and post-closure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations. Financial assurance requirements are being met by maintaining proper financial ratios. No commercial insurance has been purchased to satisfy financial assurance requirements.

#### III. DETAILED NOTES ON ALL FUNDS

#### H. Restrictions.

The following restrictions are used by Houston County:

Restricted for Renewal and Extension - Enterprise Fund.

This restriction was established in conjunction with the issuance of Water Revenue Bonds and is used to segregate a portion of net assets for making replacements, additions, extensions, and improvements to the Water System.

Restricted for Waste Collections - Enterprise Fund.

This restriction is used to segregate a portion of net assets in the Solid Waste Fund that represents the unused portion of the insurance premium tax.

#### IV. OTHER INFORMATION

#### A. Employees' Retirement Plan.

#### Plan Description:

The County sponsors the Association County Commissioners of Georgia Restated Pension Plan for Houston County Employees (The Plan), which is a defined benefit pension plan. The Plan covers the Board of Commissioners and their direct appointees and substantially all other full-time County employees.

The Plan provides retirement, disability, and death benefits to plan participants and beneficiaries. Benefits are provided by the Plan whereby retirees receive 2.25% of their average annual compensation multiplied by years of service. Commissioners receive a benefit equal to \$900 per year multiplied by years of service. The Plan, through execution of the adoption agreement, is affiliated with the Association of County Commissioners of Georgia Third Restated Defined Benefit Plan (The ACCG Plan), an agent multiple-employer pension plan, administered by GEBCorp. The ACCG, in its role as the Plan Sponsor, has the sole authority to amend the provisions of the ACCG Plan, as provided in Section 19.03 of the ACCG Plan document. The County has the authority to amend the adoption agreement, which defines the specific benefit provisions of The Plan, as provided in Section 19.02 of the ACCG Plan document. GEBCorp issues a publicly available financial report that includes financial statements and required supplementary information for ACCG. That report may be obtained by writing to the Government Employee Benefits Corporation of Georgia, 1100 Circle 75 Parkway, Suite 300, Atlanta, Georgia, 30339 or by calling 1-770-952-5225.

Employees covered by benefit terms. At June 30, 2019, the following employees were covered by the benefit terms:

Retirees, beneficiaries and disables receiving benefits	199
Terminated plan participants entitled to but not yet receiving benefits	155
Active employees participating in the Plan	452
Total membership	806

#### IV. OTHER INFORMATION

#### Contributions:

The County is required to contribute an actuarially determined amount annually to the Plan's trust. The contribution amount is determined using actuarial methods and assumptions approved by the ACCG Plan trustees and must satisfy the minimum contribution requirement contained in the State of Georgia statutes. Section 47-20 of the Georgia Code sets forth the minimum funding standards for state and local government pension plans. Administrative expenses are based on total covered compensation of active plan participants and are added to the state-required annual funding requirement. Plan participants contribute 4% of their annual covered salary to the plan. The County's contributions were \$5,559,645 for the year ended June 30, 2019.

#### Net Pension Liability:

The County's net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2019.

Actuarial assumptions. The total pension liability in the January 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Salary increases 2.5-5.5%, normalized rates, per year adjusted for age

Investment rate of return 7.00%

Mortality rates were based on the RP 2000 projected with Scale AA to 2019.

The actuarial assumptions used in the 2018 valuation were based on the results of an actuarial experience study for the period January 1, 1988 – December 31, 2014.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Fixed income	30%	25%-35%
Equities:		
Large Cap	30%	25%-35%
Mid Cap	5%	2.5%-10%
Small Cap	5%	2.5%-10%
REIT	5%	2.5%-10%
International	15%	10%-20%
Multi Cap	5%	2.5%-10%
Global Allocation	5%	2.5%-10%
	100%	

#### IV. OTHER INFORMATION

Discount rate. The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that County contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

	Increase (Decrease)							
	T	otal Pension	Plan	Fiduciary Net	N	let Pension		
		Liability		Position	Liability (a) - (b)			
		(a)		<b>(b)</b>				
Balances at 6/30/18	\$	116,962,503	\$	94,953,769	\$	22,008,734		
Changes for the year:		_				_		
Service cost		2,109,734		-		2,109,734		
Interest		8,479,781		-		8,479,781		
Liability Experience (Gain)/Loss		1,398,785		-		1,398,785		
Assumption Change		3,952,557				3,952,557		
Contributions-employer		-		5,559,645		(5,559,645)		
Contributions-employee		-		879,894		(879,894)		
Net investment income		-		(4,341,870)		4,341,870		
Benefit payments, including refunds								
of employee contributions		(5,219,592)		(5,060,582)		(159,010)		
Administrative expense		-		(96,171)		96,171		
Other changes				(528,580)		528,580		
Net changes		10,721,265		(3,587,664)		14,308,929		
Balances at 6/30/19	\$	127,683,768	\$	91,366,105	\$	36,317,663		

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the County, calculated using the discount rate of 7.00%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	1%	Current	1%
	 Decrease (6.00%)	Discount te (7.00%)	Increase (8.00%)
County's net pension liability	\$ 53,367,598	\$ 36,317,663	\$ 22,219,384

*Pension plan fiduciary net position.* Detailed information about the pension plan's fiduciary net position is available in the separately issued ACCG financial report.

#### IV. OTHER INFORMATION

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2019, the County recognized pension expense of \$8,118,237. At June 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 rred Outflows Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ 2,646,871	\$	-	
Changes in assumptions  Net difference between projected and actual	6,092,659		-	
earnings on pension plan investments	 10,488,144	_	(4,004,839)	
	\$ 19,227,674	\$	(4,004,839)	

There were no County contributions subsequent to the measurement date. Amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2020	\$ 5,106,107
2021	4,055,494
2022	2,839,025
2023	3,182,209
2024	 -
	\$ 15,182,835

#### Other Plans:

In addition to the retirement plan above, various County employees are covered under the following plans: Employees' Retirement System (ERS), Georgia Firefighters' Pension Fund, Magistrates' Retirement Fund of Georgia, Peace Officers' Annuity and Benefit Fund of Georgia, Judges of the Probate Retirement Fund of Georgia, Sheriffs' Retirement Fund of Georgia, and Superior Court Clerks' Retirement Fund of Georgia. Further information regarding these plans can be obtained from the plans' annual reports. These plans are immaterial to the financial statements.

#### B. Other Post-Employment Benefits

#### Postemployment Benefits Other Than Pensions (OPEB):

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the County's OPEB Plan and additions to or deductions from the County's OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by the County OPEB Plan. For this purpose, the County recognized benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-bearing investment contract that have a maturity at the time of purchase of one year or less, which are reported at cost.

#### IV. OTHER INFORMATION

# Plan Description and Benefits:

The County's OPEB Plan is a single-employer defined benefit healthcare plan administered by the County. The Plan does not issue separate financial statements. The County provides post-retirement medical/prescription and dental care benefits, as per the requirements of a local ordinance, for retirees between the ages of 55 and 65 and their dependents. Any member of the Houston County Defined Benefit Plan who participates in and satisfies the Vesting, Disability, Early or Normal Retirement provisions of the Association of County Commissioners of Georgia (ACCG) Houston County Defined Benefit Plan may be eligible for certain Other Post-Employment Benefits. The County is self-insured, and as such, there are no "premiums" paid by the County or retiree. The County allows any retiree before age 65, and meeting the above criteria, to participate in health coverage. The retiree pays 100% of the healthcare costs based on claim cost and admin fees. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the County Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

#### Contributions:

Premium contributions are required from the retiree in order to begin and maintain Medical/Prescription coverage. Members receiving health and/or dental benefits contribute \$320 per month for PPO health, \$280 per month for POS Health and \$20 per month for dental for retiree-only coverage and \$390 per month for PPO health, \$380 per month for POS health and \$31 per month for dental for employee and family coverage. Dependent coverage ends once the retiree becomes eligible for Medicare. If any required amounts are not paid timely, the coverage for the retiree and/or dependent(s) will cease. The amount of the contributions required for coverage may change from time to time. The post-employment benefits are extended to retirees and continued at the discretion of the Employer, which reserves the right (subject to State Statute and any collective bargaining agreements) to change or terminate benefits and to change premium contributions required from retirees in the future as circumstances change. These post-retirement benefits are funded on a pay-as-you-go-basis. For fiscal year 2019, the County contributed \$767,262 to the plan.

A bi-annual actuarial valuation is made to determine whether contributions are sufficient to meet the plan obligations. The latest actuarial valuation was made June 30, 2017. The post-retirement plan does not issue standalone financial reports.

#### Employees Covered by Benefit Terms:

At June 30, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	28
Inactive Members Entitled to but not yet Receiving benefits	0
Active Employees Total	<u>642</u> 670

#### Total OPEB Liability:

The County's total OPEB liability of \$11,345,175 was measured as of June 30, 2018, and was determined by an actuarial valuation as of that date.

#### IV. OTHER INFORMATION

#### **Actuarial Assumptions:**

The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	3.00%
Real wage growth	0.50%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50%-6.00%

Municipal bond index rate

Prior measurement date 3.56% Measurement date 3.87%

Health care cost trends

Pre-Medicare 7.50% for 2017 decreasing to an ultimate

rate of 5.00% by 2023

Mortality rates RP-2000 Combined Mortality Scale project

with Scale AA to 2017

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, and salary increase used in the June 30, 2017 valuation were based on the pension valuation prepared by GEBCorp as of January 1, 2017.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2017 valuation were based on a review of recent plan experience performed concurrently with the June 30, 2017 valuation.

#### Discount Rate:

Since the County funds this OPEB Plan on a pay-as-you-go basis, GASB requires the discount rate be based on a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale). To comply with this requirement, the discount rate is based on an index of 20-year, tax-exempt general obligation bonds. Specifically, the chosen rate is 3.87%, based on The Bond Buyer obligation 20-year Municipal Bond Index published weekly by The Bond Buyer.

# Changes in Total OPEB Liability (TOL):

Total OPEB Liability as of June 30, 2018	\$ 10,952,657
Changes for the year:	
Service Cost at the end of the year	703,068
Interest on TOL and Cash Flows	376,377
Change in benefit terms	-
Difference between expected	
and actual experience	354,625
Changes of assumptions	(274,290)
Benefit payments	 (767,262)
Net Changes	392,518
Total OPEB Liability as of June 30, 2019	\$ 11,345,175

#### IV. OTHER INFORMATION

# Sensitivity of the Total OPEB Liability to changes in the discount rate:

The following present the TOL of the County, as well as what the County's TOL would be if it were calculated using a discount rate that is 1-percentage point lower (2.87) or 1-percentage point higher (4.87) that the current discount rate:

	1% Decrease	Discount Rate	1% Increase
	(2.87%)	(3.87%)	(4.87%)
Total OPEB liability	\$ 12.253.544	\$ 11.345,175	\$ 10.505.802

# Sensitivity of the Total OPEB Liability to changes in the healthcare cost trend rates:

The following presents the total OPEB liability of the County as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage point lower or 1-percentage point higher than the current healthcare cost trend rates:

	1% Decrease	Discount Rate	1% Increase
Total OPEB liability	\$ 10,119,227	\$ 11,345,175	\$ 12,779,433

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB:

For the year ended June 30, 2019 the County recognized OPEB expense of \$1,087,824. At June 30, 2019 the County reported deferred outflows of resources and deferred inflows of resource related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Difference between expected and actual experience	\$	550,756	\$	-	
Changes of assumptions		<u>-</u>		577,970	
	\$	550,756	\$	577,970	

The above amounts reported as deferred outflows of resource and deferred inflows of resources related to OPEB will be recognized in pension expense as follows:

Year ended June 30:	
2019	\$ (8,049)
2020	(8,049)
2021	(8,049)
2022	(8,049)
2023	(4,883)
Thereafter	 9,865
Total	\$ (27,214)

#### IV. OTHER INFORMATION

# C. Risk Management.

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and, natural disasters for which the County carries commercial insurance. The County has joined together with other counties in the state of Georgia as part of the Interlocal Risk Management Agency (GIRMA) risk pool for property and liability insurance. GIRMA is a public entity risk pool currently operating as a common risk management and insurance program for local government members. The Association of County Commissioners of Georgia (ACCG) administers the pool.

As a member of GIRMA, the County is obligated to pay all contributions and assessments as prescribed by GIRMA, to cooperate with GIRMA's agents and attorneys, to follow loss reduction procedures established by GIRMA, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the fund being required to pay any claim of loss. The County is also to allow GIRMA's agents and attorneys to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss prevention furnished by GIRMA.

GIRMA is to defend and protect its members against liability or loss as prescribed in the member governments' contract. GIRMA is to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

The County has a risk management fund (an internal service fund) to account for and finance its workers' compensation and health insurance programs. The Risk Management Fund provides coverage for up to a maximum of \$500,000 for each workers' compensation claim and \$125,000 for each health insurance claim. The County purchases commercial insurance for claims in excess of the coverage provided by the Fund.

The County entered into agreements with outside companies to administer both the workers' compensation and health insurance programs. The participating departments or funds of the County pay an amount that approximates what would have been paid for commercial coverage into the Self-Insurance Fund. Excess payments over expenses of the fund are retained in the Fund. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated.

Changes in the balances of claims liabilities during the past two years are as follows:

Claims Activity		Year Ended ine 30, 2019	ear Ended ne 30, 2018
Unpaid claims, beginning of fiscal year	\$	1,099,839	\$ 1,058,240
Incurred claims		10,917,230	9,564,720
Claim payments		10,668,168	 9,523,121
Unpaid claims, end of fiscal year	\$	1,348,901	\$ 1,099,839

#### V. OTHER INFORMATION

#### D. Commitments and Contingent Liabilities.

Grant Funds.

The County has received several Federal and State grants for specific purposes that are subject to financial review and compliance audits by the grantor agencies. Such audits could lead to disallowance of expenditures by the grantor agencies. Based on prior experience, the County believes such disallowances, if any, will be immaterial. According to the County's attorney, there are no material outstanding claims in which it is anticipated that adverse action would result in financial liability against the County.

Contract with Bibb County and the Central Georgia Joint Development Authority.

On July 7, 2010, Houston County entered into a contract establishing a joint partnership with Bibb County and Central Georgia Joint Development Authority (CGJDA). The purpose of this contract is to eliminate the presence of residences in the noise and the crash corridor that are in South Bibb County and North Houston County and to comply with the 2004 Joint Land Use Study (JLUS) regarding the encroachment of certain residential properties in areas designated with Decibel Noise levels 65 db through 85 db. Non-compliance with the 2004 JLUS is detrimental to existing and future missions of Robins Air Force Base. The CGJDA, created by General Statute O.C.C.G.A 36-62-1 is responsible for promoting the general welfare and economic prosperity of the Middle Georgia region and recognizes the importance of complying with the JLUS. Under the terms of the original contract, Houston County and Bibb County were to provide \$100,000 a year for five years beginning with FY 2011 and continuing for the next successive four fiscal year budget cycles for a total financial commitment of \$500,000 each. The first payment was paid by August 1, 2010 with successive payments due on or before August 1 of the next four years. These funds are solely for the purpose of acquiring the properties in the affected encroachment areas (APZ 1 and 2 zones), and/or noise contour areas, and any expenses related to the acquisition and disposition of such properties. The second payment of \$100,000 was made in FY 2012. However, after the passage of the new SPLOST in March of 2012, this original contract was terminated mutually between all parties and a new Intergovernmental Agreement was signed with Bibb County, Peach County and the CGJDA whereby the County committed \$6,000,000 of SPLOST funds that were to be paid late calendar year 2014. In late 2014, a resolution to the agreement was made in order for payments to be made on a reimbursement basis rather than in advance. During fiscal year 2015, the County paid \$961,050. The County will continue as a participant in this agreement for the foreseeable future. In December 2014, a resolution was signed affirming the participation of Macon-Bibb County in the Central Georgia Joint Development Authority; to accept the Baldwin County Board of Commissioner's petition to join the Central Georgia Joint Development Authority; and to affirm Houston County's member representatives' appointment and tenure to the Central Georgia Joint Development Authority.

#### E. Joint Ventures.

The Perry-Houston County Airport Authority.

Houston County participates in a joint venture with the City of Perry in the operation of the Perry-Houston County Airport Authority. The governing authorities of the City of Perry and Houston County have each agreed to be responsible for one-half of any unfunded portion of the Airport Authority's budget. However, Houston County has no equity interest in the Airport Authority.

The Perry-Houston County Airport Authority is a public corporation that is a body corporate and politic. The Airport Authority has a fiscal year end of December 31. Copies of the audited financial statements may be obtained from the Perry-Houston County Airport Authority.

The Middle Georgia Regional Commission.

Houston County, in conjunction with ten other counties in the middle Georgia area, participates in the Middle Georgia Regional Commission (MGRC). Membership in an MGRC is required by the Code of Georgia Section 50-8-34, which provides for the organizational structure of the MGRC in Georgia. The MGRC Board membership includes the chief elected official of each county and municipality of the area. Georgia law also provides that member governments are liable for any debts or obligations of the MGRC beyond its resources. Copies of the financial statements of the Middle Georgia Regional Commission may be obtained from their administrative office in Macon, Georgia.

#### IV. OTHER INFORMATION

# F. Economic Dependency - Health Department Component Unit.

The Health Department is economically dependent on the state of Georgia. During fiscal year 2019, the Health Department received \$11,503,328 (56 percent of total revenue) from the Georgia Department of Human Resources. Future operations of the Health Department, on a comparable scale, are dependent on continued funding from the DHR.

# G. Conduit Debt - Development Authority Component Unit.

The conduit debt of the Development Authority is the revenue bonds issued by the Authority to provide capital financing for local businesses. Generally, the conduit debt is arranged so that payments to be paid by the local business are equal to the debt service requirements for the Development Authority. The Development Authority generally has no responsibility for the debt payment beyond what the local business pays. The Houston County Development Authority has issued \$619,450,000 of revenue bonds for local businesses through June 30, 2019.

# H. Subsequent Events.

In preparing these financial statements, the County has evaluated events and transactions for potential recognition or disclosure through December 30, 2019, the date the financial statements were available to be issued.

#### I. Tax Abatements.

The Development Authority of Houston County is authorized (under statute Pursuant to O.C.G.A. 36-80-16.1(e) to enter into property tax abatement agreements for the purpose of attracting or retaining businesses that create new jobs and new capital investment. Eligible businesses typically must create a minimum of 25 new jobs or invest at least \$20 million in new capital. Tax savings or abatements only apply toward the actual new investment — no abatements are offered against existing investment on the tax base. Projects must be competitive in order to qualify. The Development Authority of Houston County Board determines the amount of economic assistance offered based on various minimum thresholds of full time jobs and the amount of new capital investment. Projects that create more jobs and investment qualify for a higher percentage of tax savings. The incentive guide adopted by the DAHC Board is as follows:

Minimum Jobs	Minimum Investment	Tax Schedule	Targeted Tax Savings
25	\$20 million	5 years	55%
50	\$30 million	10 years	60%
100	\$75 million	15 years	65%

Abatements are determined based on a straight line depreciation of the actual investment. For example, if the company invests \$30 million in real property and qualifies for a 10 year schedule, then 1/10th of the investment is taxed at full millage in year 1, 2/10ths in year 2 and so on.

Cost of the Abatements for fiscal year 2019. Since the projects that qualify for abatements are competitive, there is no lost tax revenue. If the economic assistance were not offered, the business would not create new jobs and investment in Houston County i.e. the project would choose to locate in another community.

# IV. OTHER INFORMATION

For the purpose of GASB 77 reporting, the value of tax abatements on new capital investment follows:

Business	Purpose	<u>Term</u>	New Tax Revenue	Amount Abated
Frito Lay Real Property (2014)	Attract a new baked chip line and distribution facility - \$123 million new investment	15	\$ 42,374	\$ 120,678
Frito Lay Personal Property (2014)	Attract a new baked chip line and distribution facility - \$123 million new investment	10	\$ 149,690	\$ 533,472
Frito Lay Personal Property (2009)	Attract new investments \$40 million and jobs; Competitive project	15	\$ 250,436	\$ 137,162
Frito Lay Personal Property (2007)	Attract new investment of \$76.1 million and Addl. jobs; Competitive project	15	\$ 178,999	\$ 65,091
Frito Lay Personal Property (2007)	Attract new investment of \$76.1 million and Addl. jobs; Competitive project	15	\$ 336,519	\$ 162,099
Graphic Packaging Real Property (2012)	Competitive project; To retain 224 jobs; Create 52 new jobs; Added \$35M investment	15	\$ 17,176	\$ 8,308
Graphic Packaging Personal Property (2012)	Competitive project; To retain 224 jobs; Create new jobs; Added \$15M investment	15	\$ 71,559	\$ 81,107
Guardian Centers Real Property (2013)	Attract new investment of \$50M and jobs	15	\$ 107,377	\$ 100,444
Guardian Centers Real Property (2013)	Attract new investment of \$50M and jobs	15	\$ 32,579	\$ 0
Baxalta Real Property (2015)	Attract new company; Investment of \$7.7M; 53 jobs	10	\$ 9,746	\$ 14,624
Baxalta Personal Property (2015)	Attract new company, Investment of \$7.7M; 53 jobs	10	\$ 2,056	\$ 6,148
Sandler Nonwoven Corp. (2016)	Attract new company, Investment of \$90M; 142 jobs	15	\$ 13,859	\$ 32,343
Sandler Nonwoven Corp. (2016)	Attract new company, Investment of \$90M; 142 jobs	15	\$ 9,650	\$ 32,786

# HOUSTON COUNTY, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OPEB LIABILITY AND RELATED RATIOS JUNE 30, 2019

	2019	 2018
Total OPEB liability		
Service cost	\$ 703,068	\$ 738,687
Interest	376,377	313,229
Changes of benefit terms	-	-
Differences between expected and actual experience	354,625	350,447
Changes of assumptions	(274,290)	(485,839)
Benefit payments	(767,262)	 (734,856)
Net change in total OPEB liability	392,518	181,668
Total OPEB liability-beginning	 10,952,657	 10,770,989
Total OPEB liability-ending (a)	\$ 11,345,175	\$ 10,952,657
Covered-employee payroll	\$ 27,230,839	\$ 27,230,839
County's net pension liability as a percentage of covered- employee payroll	41.66%	40.22%

#### **Notes to Schedule:**

Valuation date: June 30, 2017

Methods and assumptions used to determine contribution rates:

Discount rate per annum 3.87%

Actuarial cost method Entry Age

Asset valuation method Market value

Benefits valued Medical and drug benefits for retirees under age 65

This schedule will present 10 years of information once the data is available.

# HOUSTON COUNTY, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE COUNTY'S NET PENSION LIABILITY AND RELATED RATIOS JUNE 30, 2019

	 2019	2018
Total pension liability		 _
Service cost	\$ 2,109,734	\$ 2,063,245
Interest	8,479,781	8,019,693
Changes of benefit terms	-	-
Differences between expected and actual experience	1,398,785	668,042
Changes of assumptions	3,952,557	257,955
Benefit payments, including refunds of employee contributions	 (5,219,592)	 (4,662,893)
Net change in total pension liability	10,721,265	6,346,042
Total pension liability-beginning	 116,962,503	 110,616,461
Total pension liability-ending (a)	\$ 127,683,768	\$ 116,962,503
Plan fiduciary net position		
Contributions-employer	\$ 5,559,645	\$ 5,264,988
Contributions-employee	879,894	932,002
Net investment income	(4,341,870)	12,842,617
Benefit payments, including refunds of employee contributions	(5,060,582)	(4,566,384)
Administrative expense	(96,171)	(91,682)
Other	 (528,580)	(486,172)
Net change in plan fiduciary net position	(3,587,664)	13,895,369
Plan fiduciary net position-beginning	 94,953,771	81,058,402
Plan fiduciary net position-ending (b)	\$ 91,366,107	\$ 94,953,771
County's net pension liability-ending (a) - (b)	\$ 36,317,661	\$ 22,008,732
Plan fiduciary net position as a percentage of the total pension liability	71.56%	81.18%
Covered-employee payroll	\$ 20,294,823	\$ 20,418,300
County's net pension liability as a percentage of covered-		
employee payroll	178.95%	107.79%

# **Notes to Schedule:**

This schedule will present 10 years of information once the data is available.

	2017		2016		2015
\$	2,000,606	\$	1,957,294	\$	1,912,479
	7,589,392		6,645,437		6,295,938
	-		-		-
	663,998		2,400,090		-
	3,439,495		3,469,412		-
_	(4,268,921)		(3,772,344)	_	(3,324,505)
	9,424,570		10,699,889		4,883,912
_	101,191,891		90,492,002	_	85,608,090
\$	110,616,461	\$	101,191,891	\$	90,492,002
\$	5,017,195	\$	4,614,522	\$	4,467,670
	870,363		854,578		752,585
	5,359,369		590,357		4,839,939
	(4,121,568)		(3,772,344)		(3,324,505)
	(96,827)		(99,515)		(87,612)
_	(419,797)		(374,392)		(356,559)
	6,608,735		1,813,206		6,291,518
	74,449,667		72,636,461		66,344,943
\$	81,058,402	\$	74,449,667	\$	72,636,461
\$	29,558,059	\$	26,742,224	\$	17,855,541
Ψ	29,338,039	Ψ	20,742,224	Ψ	17,033,341
	73.28%		73.57%		80.27%
\$	20,705,541	\$	20,998,445	\$	20,537,403
	142.75%		127.35%		86.94%

# HOUSTON COUNTY, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF COUNTY CONTRIBUTIONS JUNE 30, 2019

	2019	2018	2017	2016
Actuarially determined contribution	\$ 5,559,645	\$ 5,226,628	\$ 5,017,195	\$ 4,452,080
Contributions in relation to the actuarially determined contribution Contribution deficiency (excess)	5,559,645 \$ -	5,264,988 \$ (38,360)	5,753,800 \$ (736,605)	4,614,522 \$ (162,442)
Covered-employee payroll	\$ 20,294,823	\$ 20,418,300	\$ 20,705,541	\$ 20,998,445
Contributions as a percentage of covered- employee payroll	27.39%	25.60%	24.23%	21.20%

# **Notes to Schedule:**

Valuation date: January 1, 2019

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry Age Normal

Amortization method Level percentage of payroll, closed

Remaining amortization period 10 years

Asset valuation method Smoothed market value with a 5-year smoothing period

Inflation 4.50%

Salary increases 2.5-4.5%, normalized rates, adjusted for age

Investment rate of return 7.00%

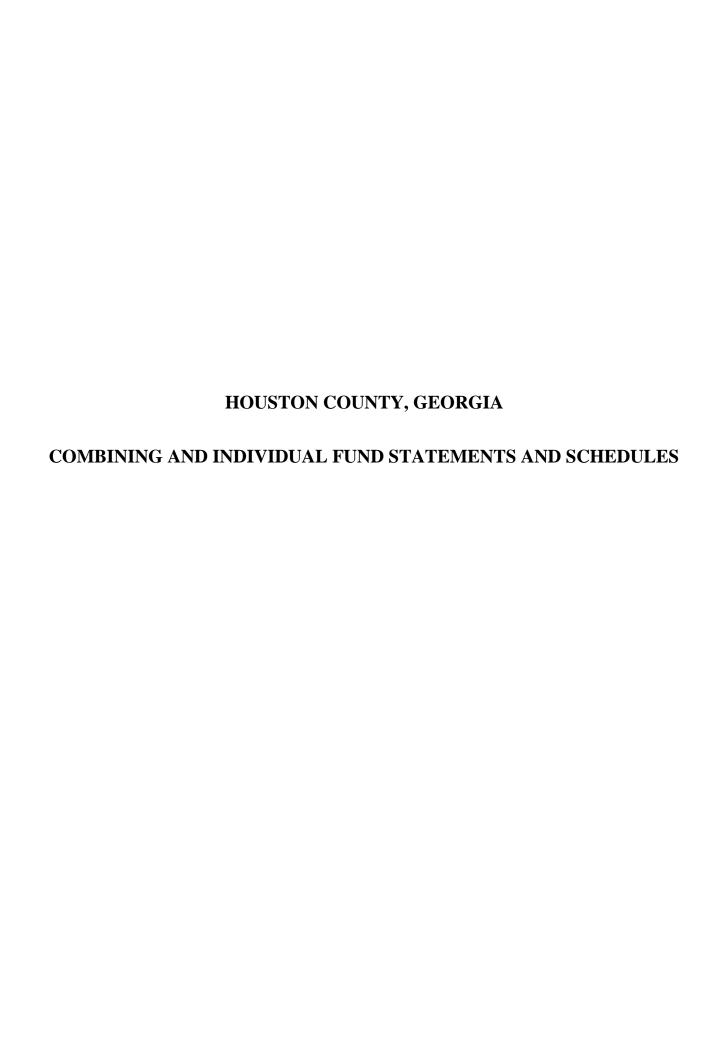
Retirement age The bulk of retirees are assumed to retire at the earliest age that

unreduced benefits are first available under the plan. Modest to high levels of earlier retirement will be assumed based on the

early retirement benefit structure of the plan

Mortality RP 2000 projected with Scale AA to 2018

2015	2014	2013	2012	2011	2010
\$ 4,162,155	\$ 4,578,727	\$ 4,325,358	\$ 4,040,508	\$ 4,091,477	\$ 3,956,587
4,467,670 \$ (305,515)	4,787,535 \$ (208,808)	4,643,419 \$ (318,061)	4,358,540 \$ (318,032)	4,509,084 \$ (417,607)	3,649,123 \$ 307,464
\$ 20,537,403	\$ 20,429,617	\$ 20,949,625	\$ 19,783,644	\$ 19,948,266	\$ 20,216,506
20.27%	22.41%	20.65%	20.42%	20.51%	19.57%



# **Nonmajor Governmental Funds**

# **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

**E 911** - to account for the cost of operating and maintaining the centralized 911 emergency communication system of the County. Financing is provided by a charge to each telephone subscriber whose exchange is served by the County's "911" service; by a charge on every prepaid wireless transaction occurring within the County's jurisdiction; by contributions from the Cities of Centerville, Perry and Warner Robins; and by transfers from the County's General Fund and Fire Protection Fund.

**Fire Protection** - to account for revenues received from the insurance premium tax which is to be used for the prevention and extinguishment of fires.

**Sheriff's Department Drug Fund** - to account for moneys received as Houston County's share of seized and forfeited property.

**Jail Inmate Fund** - to account for the operations of the Houston County Jail Inmate Store. The Inmate Store is operated for the benefit of the inmates.

Law Library Fund - to account for the costs of operating and maintaining the County Law Library. Financing is provided from a \$2 charge added to and collected on all fines in civil and criminal cases. A separate Board of Trustees has control of the Law Library funds and has authority to expend the funds in accordance with provisions of the act establishing the County Law Library. All books, reports, texts, and periodicals purchased from these funds become the property of the County.

**District Attorney** - to account for moneys received as the Houston County District Attorney's office share of seized and forfeited property.

# HOUSTON COUNTY, GEORGIA NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET JUNE 30, 2019

# Special Revenue

											ľ	Total Nonmajor
		E 011		Fire		ъ		Jail	Law	District	Go	vernmental
	-	E 911	<u> </u>	Protection	_	Drug	_	Inmate	Library	Attorney	_	Funds
<u>ASSETS</u>												
Cash and cash equivalents	\$	-	\$	29,724	\$	250,110	\$	385,603	\$ 231,014	\$ 1,338,754	\$	2,235,205
Investments		-		3,940,610		-		-	694,541	-		4,635,151
Accounts receivable		-		-		-		15,447	-	-		15,447
Due from other funds		1,328,789		281,120		_		_	-	-		1,609,909
Due from other governments		256,505		-		-		-	-	-		256,505
Total assets	\$	1,585,294	\$	4,251,454	\$	250,110	\$	401,050	\$ 925,555	\$ 1,338,754	\$	8,752,217
LIABILITIES AND FUND BALANCE												
Accounts payable	\$	16,155	\$	5,172	\$	-	\$	-	\$ 41,783	\$ -	\$	63,110
Accrued wages and payroll												
taxes payable		71,164		31,390			_					102,554
Total liabilities		87,319		36,562	_		_		41,783		_	165,664
FUND BALANCES												
Restricted		1,497,975		-		250,110		_	883,772	-		2,631,857
Committed to:												
Judicial		_		_		_		_	-	1,338,754		1,338,754
Public safety		-		4,214,892		-		401,050	-	-		4,615,942
Total fund balances		1,497,975		4,214,892		250,110		401,050	883,772	1,338,754		8,586,553
Total liabilities and fund balances	\$	1,585,294	\$	4,251,454	\$	250,110	\$	401,050	\$ 925,555	\$ 1,338,754	\$	8,752,217

# HOUSTON COUNTY, GEORGIA NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2019

# Special Revenue

		-	ic remue				
	E 911	Fire Protection	Drug	Jail Inmate	Law Library	District Attorney	Total Nonmajor Governmental Funds
REVENUES							
Taxes	\$ -	\$ 3,821,954	\$ -	\$ -	\$ -	\$ -	\$ 3,821,954
Intergovernmental	662,088	8,504	-	-	-	-	670,592
Charges for services	3,011,317	-	-	203,669	-	-	3,214,986
Fines and forfeitures	-	-	191,809	-	115,001	1,387,462	1,694,272
Investment income	-	80,976	-	-	2,753	-	83,729
Miscellaneous	29,779	267					30,046
Total revenues	3,703,184	3,911,701	191,809	203,669	117,754	1,387,462	9,515,579
EXPENDITURES							
Current:							
Judicial	-	-	-	-	78,738	120,958	199,696
Public safety	4,051,667	3,101,792	52,526	145,631			7,351,616
Total expenditures	4,051,667	3,101,792	52,526	145,631	78,738	120,958	7,551,312
Excess (deficiency) of revenues over							
(under) expenditures	(348,483)	809,909	139,283	58,038	39,016	1,266,504	1,964,267
OTHER FINANCING SOURCES (USES)							
Transfers in	671,208	_	_	_	-	-	671,208
Transfers out	· -	(287,763)	(16,237)	(52,228)	(52,850)	(249,998)	(659,076)
Proceeds of capital asset dispositions	-	2,500	-	-	-	-	2,500
Total other financing sources (uses)	671,208	(285,263)	(16,237)	(52,228)	(52,850)	(249,998)	14,632
Net change in fund balances	322,725	524,646	123,046	5,810	(13,834)	1,016,506	1,978,899
Fund balance - beginning	1,175,250	3,690,246	127,064	395,240	897,606	322,248	6,607,654
Fund balance - ending	\$ 1,497,975	\$ 4,214,892	\$250,110	\$ 401,050	\$ 883,772	\$1,338,754	\$ 8,586,553

# HOUSTON COUNTY, GEORGIA NONMAJOR SPECIAL REVENUE FUNDS

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2019

	E 911						
	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Over (Under)			
REVENUES							
Taxes	\$ -	\$ -	\$ -	\$ -			
Intergovernmental	662,084	662,084	662,088	4			
Charges for services	2,847,000	2,847,000	3,011,317	164,317			
Investment Income	-	-	-	- 1.704			
Miscellaneous	27,985	27,985	29,779	1,794			
Total revenues	3,537,069	3,537,069	3,703,184	166,115			
EXPENDITURES							
Personal services	3,208,770	3,208,770	3,152,165	(56,605)			
Purchased / contracted services	889,315	878,665	806,299	(72,366)			
Supplies	110,192	110,642	83,022	(27,620)			
Capital outlay	-	10,200	10,181	(19)			
Total expenditures	4,208,277	4,208,277	4,051,667	(156,610)			
Excess (deficiency) of revenues over							
(under) expenditures	(671,208)	(671,208)	(348,483)	322,725			
OTHER FINANCING SOURCES (USES):							
Transfers in	671,208	671,208	671,208	_			
Transfers out	-	-	-	-			
Proceeds of capital asset dispositions		<u> </u>		<u> </u>			
Total other financing sources (uses)	671,208	671,208	671,208				
Net change in fund balance	\$ -	\$ -	322,725	\$ 322,725			
Fund balance at beginning of year			1,175,250				
Fund balance at end of year			\$ 1,497,975				

**Fire Protection** 

Budgeted	A m	ounts			ariance with inal Budget
	Am	Final	Actual		Over (Under)
 Original		Fillal	 Actual		(Under)
\$ 3,476,341	\$	3,576,977	\$ 3,821,954 8,504	\$	244,977 8,504
-		-	6,504		6,304
20,000		20,000	80,976		60,976
, <u>-</u>		-	267		267
3,496,341		3,596,977	3,911,701		314,724
1,565,118		1,454,768	1,398,512		(56,256)
426,280		497,180	396,971		(100,209)
150,500		282,836	274,507		(8,329)
 914,160		1,031,910	 1,031,802		(108)
 3,056,058		3,266,694	 3,101,792		(164,902)
 440,283		330,283	 809,909		479,626
-		-	-		-
(287,763)		(287,763)	(287,763)		-
 <u>-</u>		<u>-</u>	 2,500	_	2,500
 (287,763)		(287,763)	 (285,263)		2,500
\$ 152,520	\$	42,520	524,646	\$	482,126
			 3,690,246		
			\$ 4,214,892		

### HOUSTON COUNTY, GEORGIA

### NONMAJOR SPECIAL REVENUE FUNDS

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2019

		Drug Fund							
	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget Over (Under)						
REVENUES									
Charges for services	\$ -	\$ -	\$ -						
Fines and forfeitures	125,000	191,809	66,809						
Investment income	<del>_</del>								
Total revenues	125,000	191,809	66,809						
<b>EXPENDITURES</b>									
Current:									
Judicial	<del>-</del>	_							
Public safety	125,000	52,526	(72,474)						
Total expenditures	125,000	52,526	(72,474)						
Excess (deficiency) of revenues over (under) expenditures	-	139,283	139,283						
OTHER FINANCING SOURCES (USES)		(1 < 227)	(16.227)						
Transfers in (out)	, <del>-</del>	(16,237)	(16,237)						
Net change in fund balances	<u> </u>	123,046	\$ 123,046						
Fund balance - beginning		127,064							
Fund balance - ending		\$ 250,110							

		Jai	il Inmate Fund						Law Library	
Fina	Original and Final Budgeted Amounts		Actual Amounts		fariance with Final Budget Over (Under)	Original and Final Budgeted Actual Amounts Amounts		Variance with Final Budget Over (Under)		
\$	175,000	\$	203,669	\$	28,669	\$	-	\$	-	\$ -
	-		-		-		120,000		115,001	(4,999)
	<u> </u>				<u>-</u>		5,000		2,753	(2,247)
	175,000		203,669		28,669		125,000		117,754	 (7,246)
	175,000		- 145,631		(20, 260)		125,000		78,738	(46,262)
				_	(29,369)		125,000	_	79.729	 (46.262)
	175,000		145,631		(29,369)		125,000		78,738	 (46,262)
	-		58,038		58,038		-		39,016	39,016
			(52,228)		(52,228)				(52,850)	 (52,850)
\$			5,810	\$	5,810	\$			(13,834)	\$ (13,834)
			395,240					-	897,606	
		\$	401,050					\$	883,772	

#### HOUSTON COUNTY, GEORGIA NONMAJOR SPECIAL REVENUE FUNDS

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2019

	District Attorney										
		l Amounts	Actual	Variance with Final Budget Over							
	Original	Final	Amounts	(Under)							
REVENUES											
Intergovernmental	\$ -	\$ -	\$ -	\$ -							
Fines and forfeitures	75,000	83,300	1,387,462	1,304,162							
Investment income											
Total revenues	75,000	83,300	1,387,462	1,304,162							
EXPENDITURES Current:											
Judicial	75,000	120,975	120,958	(17)							
Public safety	-	-	-	-							
Total expenditures	75,000	120,975	120,958	(17)							
Excess (deficiency) of revenues over (under) expenditures	-	(37,675)	1,266,504	1,304,179							
OTHER FINANCING (USES) Transfers (out)			(249,998)	(249,998)							
Net change in fund balances	\$ -	\$ (37,675)	1,016,506	\$ 1,054,181							
Fund balance - beginning			322,248								
Fund balance - ending			\$ 1,338,754								

## HOUSTON COUNTY, GEORGIA HEMA CODE RED

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE PRIOR AND CURRENT YEARS

### FOR THE YEAR ENDED JUNE 30, 2019

	Current Year	Cumulative Prior Years	Total	
REVENUES				
Taxes	\$ -	\$ 1,778,336	\$ 1,778,336	
Intergovernmental	<u>-</u> _	14,479	14,479	
Total revenues	<del>-</del>	1,792,815	1,792,815	
EXPENDITURES				
Professional	-	417,148	417,148	
Electricity	4,043	36,604	40,647	
Repairs and maintenance	54,312	1,133,899	1,188,211	
Total expenditures	58,355	1,587,651	1,646,006	
Excess (deficiency) of revenues over				
(under) expenditures	(58,355)	205,164	146,809	
Net change in fund balance	(58,355)	205,164	146,809	
Fund balance at beginning of year	205,164			
Fund balance at end of year	\$ 146,809			

# HOUSTON COUNTY, GEORGIA JUVENILE COURT SUPERVISION FEES SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2019

	Actual
REVENUES	
Charges for services	\$ 15,382
Total revenues	15,382
EXPENDITURES	
Judicial	6,823
Total expenditures	6,823
Excess (deficiency) of revenues over	
(under) expenditures	8,559
Net change in fund balance	8,559
Fund balance at beginning of year	46,060
Fund balance at end of year	\$ 54,619

#### FIDUCIARY FUNDS

#### **Agency Funds**

**Sheriff** - to account for all moneys received by the Sheriff's Department on behalf of individuals, private organizations, other governmental units and other funds.

Jail - to account for all moneys received by the Houston County Jail on behalf of inmates.

**Tax Commissioner -** to account for the collection and payment to Houston County and other taxing units of the property taxes levied, billed and collected by the Tax Commissioner on behalf of Houston County and other taxing units.

**Clerk of Superior Court -** to account for all moneys received by the Clerk of Superior Court on behalf of individuals, private organizations, other governmental units and other funds.

**District Attorney** - to account for all moneys received by the District Attorney on behalf of individuals, private organizations, other governmental units and other funds.

**State Court** - to account for all moneys received by the State Court of Houston County on behalf of individuals, private organizations, other governmental units and other funds.

**Probate Court** - to account for all moneys received by the Probate Court on behalf of individuals, private organizations, other governmental units and other funds.

**Magistrate Court** - to account for all moneys received by the Magistrate Court on behalf of individuals, private organizations, other governmental units and other funds.

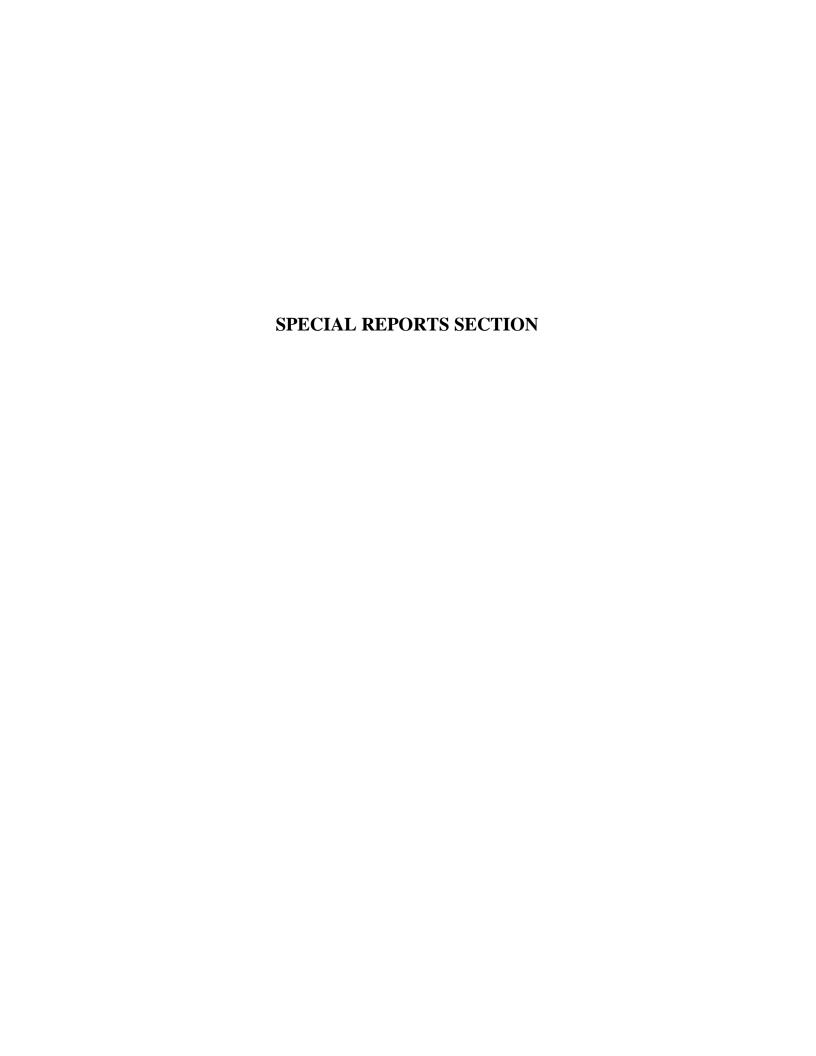
**Juvenile Court** - to account for all moneys received by the Juvenile Court on behalf of individuals, private organizations, other governmental units and other funds.

	Balance							Balance		
Sheriff	Ju	ne 30, 2018		Additions		Deductions	Ju	ne 30, 2019		
Assets:										
Cash	\$	816,679	\$	1,131,102	\$	1,543,213	\$	404,568		
Total assets	\$	816,679	\$	1,131,102	\$	1,543,213	\$	404,568		
<u>Liabilities:</u>										
Other	\$	816,679	\$	1,131,102	\$	1,543,213	\$	404,568		
Total liabilities	\$	816,679	\$	1,131,102	\$	1,543,213	\$	404,568		
Jail										
Assets:										
Cash	\$	89,733	\$	999,553	\$	996,910	\$	92,376		
Total assets	\$	89,733	\$	999,553	\$	996,910	\$	92,376		
<u>Liabilities:</u>										
Funds held in escrow	\$	89,733	\$	999,553	\$	996,910	\$	92,376		
Total liabilities	\$	89,733	\$	999,553	\$	996,910	\$	92,376		
Tax Commissioner										
Assets:										
Cash	\$	2,306,343	\$	123,119,390	\$	122,723,540	\$	2,702,193		
Total assets	\$	2,306,343	\$	123,119,390	\$	122,723,540	\$	2,702,193		
<u>Liabilities:</u>										
Due to other funds:										
Houston County General Fund	\$	-	\$	47,450,039	\$	47,450,039	\$	-		
Due to Houston County Board										
of Education		753,556		56,092,208		55,952,470		893,294		
Due to State		1,038,991		16,378,919		16,138,046		1,279,864		
Due to City of Perry		42,144		547,800		544,742		45,202		
Due to City of Warner Robins		166,679		1,991,125		1,974,508		183,296		
Due to City of Centerville		22,268		277,369		275,842		23,795		
Other		282,705		381,930		387,893		276,742		
Total liabilities	\$	2,306,343	\$	123,119,390	\$	122,723,540	\$	2,702,193		

	Balance						Balance		
Clerk of Superior Court	<u>Jun</u>	e 30, 2018		Additions	<u>I</u>	<b>Deductions</b>	Jun	e 30, 2019	
Assets:									
Cash	\$	841,227	\$	5,346,433	\$	5,413,597	\$	774,063	
Total assets	\$	841,227	\$	5,346,433	\$	5,413,597	\$	774,063	
Liabilities:							_		
Other	\$	841,227	\$	5,346,433	\$	5,413,597	\$	774,063	
Total liabilities	\$	841,227	\$	5,346,433	\$	5,413,597	\$	774,063	
District Attorney									
Assets:									
Cash	\$	218	\$	_	\$	-	\$	218	
Total assets	\$	218	\$	_	\$	_	\$	218	
<u>Liabilities:</u>									
Garnishments, restitution & other	\$	218	\$		\$		\$	218	
Total liabilities	\$	218	\$		\$		\$	218	
State Court									
Assets:									
Cash	\$	33,495	\$	4,367,577	\$	4,291,966	\$	109,106	
Total assets	\$	33,495	\$	4,367,577	\$	4,291,966	\$	109,106	
<u>Liabilities:</u>									
Other	\$	33,495	\$	4,367,577	\$	4,291,966	\$	109,106	
Total liabilities	\$	33,495	\$	4,367,577	\$	4,291,966	\$	109,106	

	Balance					Balance		
Probate Court	Jun	e 30, 2018		Additions	 <b>Deductions</b>	Jun	e 30, 2019	
Assets:								
Cash	\$	51,586	\$	756,774	\$ 787,244	\$	21,116	
Total assets	\$	51,586	\$	756,774	\$ 787,244	\$	21,116	
<u>Liabilities:</u>								
Funds held in escrow	\$	1,519	\$	32,349	\$ 29,628	\$	4,240	
Other		50,067		724,425	 757,616		16,876	
Total liabilities	\$	51,586	\$	756,774	\$ 787,244	\$	21,116	
Magistrate Court								
Assets:								
Cash	\$	340	\$	1,522,917	\$ 1,523,119	\$	138	
Total assets	\$	340	\$	1,522,917	\$ 1,523,119	\$	138	
<u>Liabilities:</u>								
Other	\$	340	\$	1,522,917	\$ 1,523,119	\$	138	
Total liabilities	\$	340	\$	1,522,917	\$ 1,523,119	\$	138	
Juvenile Court								
Assets:								
Cash	\$	5,962	\$	31,549	\$ 31,786	\$	5,725	
Total assets	\$	5,962	\$	31,549	\$ 31,786	\$	5,725	
<u>Liabilities:</u>								
Restitution payable & other	\$	5,962	\$	31,549	\$ 31,786	\$	5,725	
Total liabilities	\$	5,962	\$	31,549	\$ 31,786	\$	5,725	

Total - All Agency Funds	_ Ju	Balance ne 30, 2018	 Additions Deductions		Balance June 30, 2019		
Assets:							
Cash	\$	4,145,583	\$ 137,275,295	\$	137,311,375	\$	4,109,503
Total assets	\$	4,145,583	\$ 137,275,295	\$	137,311,375	\$	4,109,503
Liabilities:							
Due to other taxing units	\$	984,647	\$ 106,358,541	\$	106,197,601	\$	1,145,587
Due to State		1,038,991	16,378,919		16,138,046		1,279,864
Funds held in escrow		91,252	1,031,902		1,026,538		96,616
Other		2,030,693	 13,505,933		13,949,190		1,587,436
Total liabilities	\$	4,145,583	\$ 137,275,295	\$	137,311,375	\$	4,109,503



#### BUTLER, WILLIAMS & WYCHE, LLP CERTIFIED PUBLIC ACCOUNTANTS 915 HILL PARK MACON, GA 31201

December 30, 2019

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of County Commissioners of Houston County Warner Robins, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Houston County, Georgia (the "County"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise Houston County, Georgia's basic financial statements, and have issued our report thereon dated December 30, 2019. Our report includes a reference to other auditors who audited the financial statements of Houston County Department of Public Health, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings as item 2019-001 that we consider to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Houston County, Georgia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Houston County, Georgia's Response to Findings

Houston County, Georgia's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Houston County, Georgia's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

Butler, Williams & Tryche, LLO

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Macon, GA

#### HOUSTON COUNTY, GEORGIA SCHEDULE OF FINDINGS FOR THE YEAR ENDED JUNE 30, 2019

**2019-001** *Criteria:* Internal controls should be designed to ensure all bank accounts are reconciled on a monthly basis.

*Condition:* The Probate Court's checking bank account was not reconciled on a timely basis for the fiscal year ending June 30, 2019.

Cause of Condition: Reconciliations were not completed for the Probate Court checking account.

*Effect of Condition:* Failure to reconcile bank statements monthly and timely could result in misstatements without the Probate Court's knowledge, and losses could occur due to not detecting bank statement errors within the allotted time period established by the bank.

**Recommendation:** We recommend for all bank accounts to be reconciled and reviewed on a monthly basis to ensure accurate financial data is maintained.

*Management Response:* We concur. The Probate Court will take necessary steps in the future to ensure all bank accounts are properly reconciled on a monthly basis.

### HOUSTON COUNTY, GEORGIA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2019

None reported

### HOUSTON COUNTY, GEORGIA SCHEDULE OF PROJECTS UNDERTAKEN WITH SPECIAL SALES TAX PROCEEDS FOR THE YEAR ENDED JUNE 30, 2019

	(a)		Expenditures								
	Previously			A		В		С		B + C	A + B
Province	Reported Original Estimated Cost	Original Estimated Cost		Prior Years		Current Year		From Other Revenue Sources	E	Total Current xpenditures	Total Expenditures From SPLOST
<u>Project</u>			_		_		_			<u> </u>	
2001 Referendum:  Roads, Streets, and Bridges City of Centerville City of Perry City of Warner Robins	\$ 69,285,000 - -	\$ 55,821,250 - 1,350,000 12,113,750	\$	18,429,498 9,557,251 4,497,828 30,113,302	\$	121,604	\$	- - -	\$	121,604	\$ 18,551,102 9,557,251 4,497,828 30,113,302
Department of Transportation Public Safety Radio Facilities	-	-		237,690		-		-		-	237,690
and Equipment City of Centerville City of Perry	12,500,000	12,500,000 2,035,000 1,180,000	<u></u>	12,500,000 2,035,000 2,530,000		- - -		- - -		- - -	12,500,000 2,035,000 2,530,000
	\$ 81,785,000	\$ 85,000,000	\$	79,900,569	\$	121,604	\$		\$	121,604	\$ 80,022,173
2006 Referendum: Roads, Streets, and Bridges	\$ 100,675,000	\$ 93,160,000	\$	27.949.722	\$	194.521	\$		\$	194.521	\$ 28,144,243
City of Centerville City of Perry	Ψ 100,073,000 -	500,000 1,500,000	Ψ	6,176,511 3,054,775	Ψ	-	Ψ	-	Ψ	-	6,176,511 3,054,775
City of Warner Robins Department of Transportation	-	5,515,000		6,608,433 29,187,162		41,097	\$ \$	-		41,097	6,649,530 29,187,162
Library Improvements Jail Pod Addition	-	5,225,000		7,221,088		-	Ψ	-		-	7,221,088
Water System Improvements	-	4,000,000 3,000,000		8,314,688 3,186,592		-		-		-	8,314,688 3,186,592
Debt Payoff on Spec Building	-	2,100,000		2,100,000		-		-		-	2,100,000
City of Centerville City of Perry	-	1,000,000 4,000,000		1,468,849 5,385,795		-		-		-	1,468,849 5,385,795
City of Warner Robins	-	10,000,000		15,192,866		-		-		-	15,192,866
Ž	\$ 100,675,000	\$ 130,000,000	\$	115,846,481	\$	235,618	\$	_	\$	235,618	\$ 116,082,099
2012 Referendum:											
Roads, Streets, and Bridges	\$ -	\$ 25,332,000	\$	-	\$	-	\$	-	\$	-	\$ -
City of Centerville	-	-		46,307		26,184		-		26,184	72,491
City of Perry	-	-		105,484		391,757		-		391,757	497,241
City of Warner Robins	-	-		683,410		56,209		-		56,209	739,619
Department of Transportation	-	-		457,049		16,018		-		16,018	473,067
Public Safety Facilities & Equipment	-	9,000,000		906,742		345,154		-		345,154	1,251,896
Water & Storm Water Systems Improvement Economic Development:	-	6,550,000		546,957		10,788		-		10,788	557,745
Property Acquisition-RAFB Encroachment	-	7,000,000		5,573,415		197,746		-		197,746	5,771,161
Land Acquisition & Infrastructure - Improvements	-	19,000,000		17,472,470		-		-		-	17,472,470
Unincorporated County Projects Roads, Streets, & Bridges		5,300,000		2,795,494		1,667,053				1,667,053	4,462,547
Public Safety Facilities & Equipment	_	13,665,000		2,162,637		362,896		_		362,896	2,525,533
General Capital Obligations	_	9,482,000		15,945,832		1,313,336		_		1,313,336	17,259,168
Airport Facility Improvements	_	400,000		399,325		-		_		-	399,325
Library Improvements	_	.00,000		334,927		150,000		41,527		150,000	484,927
City of Centerville	_	5,050,000		4,176,665		197,819		,		197,819	4,374,484
City of Perry	-	9,800,000		8,026,293		383,502		_		383,502	8,409,795
City of Warner Robins	-	44,421,000		36,397,717		1,739,107		-		1,739,107	38,136,824
	\$ -	\$ 155,000,000	\$	96,030,724	\$	6,857,569	\$	41,527	\$		\$ 102,888,293

#### HOUSTON COUNTY, GEORGIA SCHEDULE OF PROJECTS UNDERTAKEN WITH SPECIAL SALES TAX PROCEEDS FOR THE YEAR ENDED JUNE 30, 2019

	(a)		Expenditures					
	Previously		A	В	С	B + C	A + B	
Project	Reported Original Estimated Cost	Original Estimated Cost	Prior Years	Current Year	From Other Revenue Sources	Total Current Expenditures	Total Expenditures From SPLOST	
2018 Referendum:								
Roads, Streets, and Bridges	\$ -	\$ 26,370,000	\$ -	\$ 71,146	\$ -	\$ 71,146	\$ 71,146	
City of Centerville	-	-	-	_	_	-	-	
City of Perry	_	-	-	-	-	-	-	
City of Warner Robins	_	-	-	10,250	-	10,250	10,250	
Department of Transportation	_	_	-	1,535	_	1,535	1,535	
Public Safety Facilities & Equipment	_	8,979,100	-	815	-	815	815	
Facilities Construction and Improvements	-	11,594,300	-	-	-	-	-	
Infrastructure - Improvements	-	2,500,000	-	-	-	-	-	
General Capital Obligations	-	1,500,000	-	-	-	-	-	
Airport Facility Improvements	-	1,800,000	-	-	-	-	_	
Transit	-	250,000	-	-	-	-	_	
Recreation	-	7,000,000	-	-	-	-	_	
Recreation Facilities and Equipment (Municipal)	-	6,000,000	-	-	-	-	-	
Unincorporated County Projects								
Roads, Streets, & Bridges	-	3,150,000	-	-	-	-	-	
Public Safety Facilities & Equipment	-	10,355,135	-	38,366	-	38,366	38,366	
General Capital Obligations	-	11,030,353	-	1,719,890	-	1,719,890	1,719,890	
Water and Sewer System Improvements	-	3,000,000	-	-	-	-	-	
Facilities Renovation	-	2,000,000	-	-	-	-	-	
Blight Abatement	-	250,000	-	-	-	-	-	
City of Centerville	-	4,029,337	-	554,561	-	554,561	554,561	
City of Perry	-	7,821,653	-	1,075,234	-	1,075,234	1,075,234	
City of Warner Robins	<u>-</u>	37,370,122		5,137,364		5,137,364	5,137,364	
•	\$ -	\$ 145,000,000	\$ -	\$ 8,609,163	<u>\$ -</u>	\$ 8,609,163	\$ 8,609,163	
Total SPLOST referendums	\$ 182,460,000	\$ 515,000,000	\$ 291,777,774	\$ 15,823,954	\$ 41,527	\$ 15,823,954	\$ 307,601,728	

<sup>(</sup>a) The amounts reported in previous years were for Countywide Projects administered by Houston County for road, street, bridge & sidewalk projects. The intergovernmental portion of road, street, bridge and sidewalk projects were included with the Countywide Projects, but none of the other projects were included on this schedule previously. This schedule has been revised to include all projects per the 2001 and 2006 Referendums.

### Houston County, Georgia Certification of 9-1-1 Expenditures

#### For the Year Ended June 30, 2019

Line No.	_	O.C.G.A. Reference:		
1	Indicate UCOA Fund Type Used to Account for 9-1-1 Activity (choose one):			
	_X Special Revenue Fund Enterprise Fund			
2	Expenditures (UCOA Activity 3800) Wireless service supplier cost recovery charges (identify each supplier individually on lines below - attach list, if necessary)	46-5-134(e)		
	Southern Linc	_	\$	594.45
	Sprint	_	<u>\$</u>	12,953.25
	AT&T	_	\$	9,396.17
3	Emergency telephone equipment, including necessary computer hardware, software, and data base provisioning, addressing, and nonrecurring costs of establishing a 9-1-1 system:			
3a	Lease costs	46-5-134(f)(1)(A)		
3b	Purchase costs	46-5-134(t)(1)(A)	\$	3,497.37
3c	Maintenance costs	46-5-134(f)(1)(A)		
4	Rates associated with the service suppliers 9-1-1 service and other service suppliers recurring charges	46-5-134(f)(1)(B)	_\$	162,106.92
5	Employees hired by the local government solely for the operation and maintenance of the emergency 9-1-1 system and employees who work as directors as defined in O.C.G.A. §46-5-138.2			
5a	Salaries and wages	46-5-134(f)(1)(C)	_\$	2,041,264.56
5b	Employee benefits	46-5-134(f)(1)(C)	_\$	1,110,899.82
6	Cost of training of employees who work as dispatchers or directors	46-5-134(f)(1)(D)	\$	17,117.97
7	Office supplies of the public safety answering points used directly in providing emergency 9-1-1 system services	46-5-134(f)(1)(E)	<u>s</u>	29,406.48
8	Building used as a public safety answering point:			
8a	Lease costs	46-5-134(f)(1)(F)		
8b	Purchase costs	46-5-134(f)(1)(F)		
9	Computer hardware and software used at a public safety answering point, including computer assisted dispatch systems and automatic vehicle location systems:			
9a	Lease costs	46-5-134(f)(1)(G)		
9b	Purchase costs	46-5-134(f)(1)(G)	s	10.181.00

### Houston County, Georgia Certification of 9-1-1 Expenditures

#### For the Year Ended June 30, 2019

Line No.		O.C.G.A. Reference:		
	_			
9c	Maintenance costs	46-5-134(f)(1)(G)	\$	407,917.79
10	Supplies directly related to providing emergency 9-1-1 system services, including the cost of printing emergency 9-1-1 public education materials	46-5-134(f)(1)(H)	\$	398.17
11	Logging recorders used at a public safety answering point to record telephone and radio traffic:			
11a	Lease costs	46-5-134(f)(1)(I)		
11b	Purchase costs	46-5-134(f)(1)(I)		
11c	Maintenance costs	46-5-134(f)(1)(I)		
12	Insurance purchased to insure against risks and liability in the operation and maintenance of the 9-1-1 system on behalf of the local government or on behalf of employees hired by the local government solely for the operation and maintenance of the 9-1-1 system and employees who work as directors	46-5-134(f)(2)(B)(i)	\$	36,500.00
13	Mobile communications vehicle and equipment, if the primary purpose and designation of such vehicle is to function as a backup 9-1-1 system center			
13a	Lease costs	46-5-134(f)(2(B)(ii)		
13b	Purchase costs	46-5-134(f)(2(B)(ii)		
13c	Maintenance costs	46-5-134(f)(2(B)(ii)		
14	Allocation of indirect costs associated with supporting the 9-1-1 system center and operations as identified and outlined in an indirect cost allocation plan approved by the local governing authority that is consistent with the costs allocated within the local government to both governmental and business-type activities	46-5-134(f)(2)(B)(iii)	S	155,168.00
15	Mobile public safety voice and data equipment, geo-targeted test messaging alert systems, or towers necessary to carry out the function of 9-1-1 system operations			
15a	Lease costs	46-5-134(f)(2(B)(iv)	\$	2,400.00
15b	Purchase costs	46-5-134(f)(2(B)(iv)-		
15c	Maintenance costs	46-5-134(f)(2(B)(iv)		
16	Public safety voice and data communications systems located in the 9-1-1 system facility that further the legislative intent of providing the highest level of emergency response service on a local, regional, and state-wide basis, including equipment and associated hardware and software that supports the use of public safety wireless voice and data communication systems			
16a	Lease costs	46-5-134(f)(2(B)(v)		
16b	Purchase costs	46-5-134(f)(2(B)(v)		
16c	Maintenance costs	46-5-134(f)(2(B)(v)		

### Houston County, Georgia Certification of 9-1-1 Expenditures

#### For the Year Ended June 30, 2019

Line No.		O.C.G.A. Reference:				
17	Other expenditures not included in Lines 2 through 16 above. Identify by object and purpose.					
	Utilities		\$	45,553.68		
	Gasoline	•	<u> </u>	3,963.52		
	Food		\$	178.77		
	Waste Disposal		\$	1,745.88		
	Books/Periodicals	•	\$	422.65		
18	Total Expenditures (total of all amounts reported on Lines 2 through 17 above)		\$	4,051,666.45		
	Certification of Local Government Officials					
I have reviewed the information presented in this report and certify that it is accurate and correct. I further certify that the 9-1-1 funds were expended in compliance with the expenditure requirements specified in the Official Code of Georgia Annotated (OCGA), Section 46-5-134. I understand that, in accordance with OCGA Section 46-5-134(m)(2), any local government which makes expenditures not in compliance with this Code section may be held liable for pro rata reimbursement to telephone and wireless telecommunications subscribers of amounts improperly expended. Further, the noncompliant local government shall be solely financially responsible for the reimbursement and for any costs associated with the reimbursement. Such reimbursement shall be accomplished by the service providers abating the imposition of the 9-1-1 charges and 9-1-1 wireless enhanced charges until such abatement equals the total amount of the rebate.						
Signati	are of Chief Elected Official Tomny Sterens Date 12-30	D-19				
Print N	ame of Chief Elected Official Tommy Stalnaker					
Title o	Chief Elected OfficialChairman					
Signatu	are of Chief Financial Officer Sandra L. Stalnaken Date 12-31	<u> </u>				
Print N	ame of Chief Financial OfficerSandra K. Stalnaker					